

FY 2024-25: NATURAL RESOURCES
Summary: As Passed by the Senate
Senate Bill 759 (S-1)



Analyst: Austin Scott

IDG/IDT	FY 2023-24 Enacted as of 2/7/24	FY 2024-25 Executive	FY 2024-25 House	FY 2024-25 Senate	FY 2024-25 Conference	Difference: House From FY 2023-24 Enacted	
						Amount	%
	\$202,600	\$207,000	\$207,000	\$207,000	\$	\$4,400	2.2
Federal	122,923,800	96,140,700	96,140,700	96,449,500		(26,474,300)	(21.5)
Local	0	0	0	0		0	--
Private	7,289,200	7,609,200	7,609,200	9,609,200		2,320,000	31.8
Restricted	353,778,000	371,056,200	353,865,900	372,233,200		18,455,200	5.2
GF/GP	88,054,500	67,757,000	68,557,000	84,357,000		(3,697,500)	(4.2)
Gross	\$572,248,100	\$542,770,100	\$526,379,800	\$562,855,900	\$	(\$9,392,200)	(1.6)
FTEs	2,555.3	2,545.3	2,545.3	2,541.8		(13.5)	(0.5)

Note: Appropriation figures for FY 2024-25 include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Department of Natural Resources (DNR) manages Michigan's natural and cultural resources through conservation and protection. State parks, wildlife, fisheries, forests, and minerals management are all administered by DNR.

		FY 2023-24 Enacted (as of 2/7/24)	FY 2024-25 House Change
Major Budget Changes from FY 2023-24 Enacted Appropriations			
1. Recreation Passport Default Opt-in Revenue			
<u>Executive</u> includes \$17.2 million in new restricted authorization in anticipation of Recreation Passport sales changing from an opt-in model to an opt-out model. Motorists would purchase a passport by default unless they choose to opt-out when renewing motor vehicle registration. Passports would be provided free of charge to resident military veterans. <u>House</u> does not include. <u>Senate</u> concurs with Executive.	Gross	NA	\$17,190,300
	Restricted	NA	17,190,300
	GF/GP	NA	\$0
2. Capital Outlay Adjustments			
<u>Executive</u> provides a net reduction of \$8.7 million Gross (\$0 GF/GP) for funding decreases to Forest Development Infrastructure; Shooting Range Development, Enhancement, and Restoration; State Game and Wildlife Area Infrastructure; and State Parks Repair and Maintenance. Funding increases are included to Wetlands Restoration, Enhancement, and Acquisition; Local Boating Infrastructure and Maintenance; and State Boating Infrastructure and Maintenance. <u>House</u> concurs. <u>Senate</u> concurs.	Gross	\$58,475,000	(\$8,725,000)
	Federal	20,000,000	(5,300,000)
	Private	250,000	(250,000)
	Restricted	34,725,000	(3,175,000)
	GF/GP	\$3,500,000	\$0
3. Nature Awaits			
<u>Executive</u> reduces GF/GP authorization by \$4.0 million for grants to schools to cover transportation and other costs related to connecting all Michigan fourth grades to the state park system. <u>House</u> concurs. <u>Senate</u> reduces GF/GP authorization by \$5.0 million.	FTE	13.8	0.0
	Gross	\$8,000,000	(\$5,000,000)
	GF/GP	\$8,000,000	(\$5,000,000)

		FY 2023-24 Enacted (as of 2/7/24)	FY 2024-25 House Change
Major Budget Changes from FY 2023-24 Enacted Appropriations			
4. Michigan Historical Center – Archives of Michigan	FTE	56.5	(14.5)
<u>Executive</u> reduces funding for the Michigan Historical Center by \$1.9 million GF/GP and 14.5 FTE positions to reflect Executive Order 2023-6 which transferred the Archives of Michigan from DNR to DTMB.	Gross	\$8,201,900	(\$1,915,300)
<u>House</u> concurs.	Federal	1,016,000	0
<u>Senate</u> concurs.	Restricted	2,223,900	0
	GF/GP	\$4,962,000	(\$1,915,300)
5. Vehicle Travel Services	Gross	NA	\$890,300
<u>Executive</u> appropriates \$890,300 Gross (\$343,100 GF/GP) to cover increased travel costs related to vehicle mileage rates and leasing costs.	Federal	NA	23,000
<u>House</u> concurs.	Restricted	NA	524,200
<u>Senate</u> concurs.	GF/GP	NA	\$343,100
6. Modem and Radio Replacement for Law Enforcement and Wildfire Protection	Gross	NA	\$878,300
<u>Executive</u> includes \$878,300 GF/GP to replace modem and radio equipment for law enforcement and wildfire protection.	Federal	NA	105,700
<u>House</u> concurs.	Restricted	NA	384,900
<u>Senate</u> includes \$878,300 Gross (\$387,700 GF/GP).	GF/GP	NA	\$387,700
7. General Law Enforcement – Records Management and Reporting System	FTE	293.0	0.0
<u>Executive</u> provides \$700,000 GF/GP for replacing the conservation officer records management and reporting system.	Gross	\$51,479,500	\$700,000
<u>House</u> concurs.	Federal	6,901,700	145,200
<u>Senate</u> includes \$700,000 Gross (\$235,600 GF/GP).	Restricted	27,376,600	319,200
	GF/GP	\$17,201,200	\$235,600
8. Land and Water Conservation Fund Program	FTE	NA	1.0
<u>Executive</u> appropriates \$151,100 Gross (\$76,100 GF/GP) and 1.0 FTE position to administer the Land and Water Conservation Fund Program which provides payments to local units of government to acquire and develop public recreation lands and facilities.	Gross	NA	\$151,100
<u>House</u> concurs.	Federal	NA	75,000
<u>Senate</u> concurs.	GF/GP	NA	\$76,100
9. Accounting Service Center	Gross	\$1,501,900	\$120,000
<u>Executive</u> includes \$120,000 Gross (\$11,400 GF/GP) to support departmental accounting services.	Restricted	1,359,300	108,600
<u>House</u> concurs.	GF/GP	\$142,600	\$11,400
<u>Senate</u> concurs.			
10. Spending Authorization Alignment	Gross	NA	\$341,600
<u>Executive</u> increases private funding by \$570,000 and reduces restricted funding by \$228,400 across divisions to align spending authorization with available resources.	Private	NA	570,000
<u>House</u> concurs.	Restricted	NA	(228,400)
<u>Senate</u> concurs.	GF/GP	NA	\$0
11. Cultural Resource Management	FTE	2.0	3.5
<u>Executive</u> provides 3.5 FTE positions for cultural resource management which supports departmental archaeological operations and manages identification, treatment, and disposition of Native American cultural items.	Gross	\$1,000,000	\$0
<u>House</u> concurs.	GF/GP	\$1,000,000	\$0
<u>Senate</u> concurs.			

		FY 2023-24 Enacted (as of 2/7/24)	FY 2024-25 House Change
Major Budget Changes from FY 2023-24 Enacted Appropriations			
12. State Employees' Retirement System Implementation Costs (One-time)	Gross	\$0	\$800,000
	Federal	0	105,700
	Restricted	0	425,100
	GF/GP	\$0	\$269,200
House includes \$800,000 in one-time GF/GP to cover additional pension-related costs if HB 4665, 4666, and 4667 enacted into law.			
Senate includes \$800,000 Gross (\$269,200 GF/GP) to cover additional pension-related costs if SB 165, 166, and 167 are enacted into law.			
13. Wetland Restoration, Enhancement, and Acquisition	Gross	\$2,000,000	\$2,000,000
	GF/GP	\$2,000,000	\$2,000,000
Senate provides \$2,000,000 GF/GP to facilitate access for public recreation in wetland areas.			
14. America 250 Commission Grants (One-time)	Gross	\$0	\$5,000,000
	GF/GP	\$0	\$5,000,000
Senate appropriates \$5.0 million in one-time GF/GP for a commission to plan, encourage, develop, and coordinate the commemoration of the 250th anniversary of the founding of the United States.			
15. Michigan History Center – America 250 Initiatives (One-time)	Gross	\$0	\$5,000,000
	GF/GP	\$0	\$5,000,000
Senate includes \$5.0 million in one-time GF/GP for the Michigan History Center to plan, encourage, develop, and coordinate the commemoration of the 250th anniversary of the founding of the United States.			
16. Flood Insurance Pilot Initiative (One-time)	Gross	\$0	\$4,000,000
	Private	0	2,000,000
	GF/GP	\$0	\$2,000,000
Senate provides \$4.0 million Gross (\$2.0 million GF/GP) to reduce flood insurance costs through wetland restoration.			
17. Mass Timbe Market Development (One-time)	Gross	\$0	\$2,000,000
	GF/GP	\$0	\$2,000,000
Senate appropriates \$2.0 million in one-time GF/GP to develop a mass timber market in Michigan.			
18. Sportsmen Against Hunger Refrigeration Units (One-time)	Gross	\$0	\$550,000
	GF/GP	\$0	\$550,000
Senate includes \$550,000 in one-time GF/GP for refrigerated trailers to store deer and processed venison.			
19. Sportsmen Against Hunger Donation Matching	Gross	\$0	\$485,000
	GF/GP	\$0	\$485,000
Senate provides \$485,000 GF/GP for \$2.00 in match funding for every \$1.00 donated to the Sportsmen Against Hunger program.			
20. Sportsmen Against Hunger Disease Testing (One-time)	Gross	\$0	\$250,000
	GF/GP	\$0	\$250,000
Senate includes \$250,000 in one-time GF/GP for disease and lead testing for donated meat.			
21. American Chestnut Restoration Initiative (One-time)	Gross	\$0	\$500,000
	GF/GP	\$0	\$500,000
Senate appropriates \$500,000 in one-time GF/GP for American chestnut restoration and assist migration of American chestnut or other species to adapt the state's forests to climate change.			
22. Phragmites Management Equipment (One-time)	Gross	\$0	\$499,700
	GF/GP	\$0	\$499,700
Senate provides \$499,700 in one-time GF/GP for localities or organizations that require aid to purchase phragmites management equipment.			
23. ADA Park Accessibility Grants (One-time)	Gross	\$0	\$100
	GF/GP	\$0	\$100
Senate includes a \$100 placeholder for ADA park accessibility grants.			
24. Mackinac Island State Park (One-time)	Gross	\$0	\$100
	GF/GP	\$0	\$100
Senate appropriates a \$100 placeholder for Mackinac Island State Park.			
25. Washtenaw Border-To-Border Trail (One-time)	Gross	\$0	\$100
	GF/GP	\$0	\$100
Senate provides a \$100 placeholder for the Washtenaw Border-To-Border Trail.			

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Major Budget Changes from FY 2023-24 Enacted Appropriations			
26. Removal of FY 2023-24 One-Time Appropriations	Gross	\$42,000,000	(\$42,000,000)
<u>Executive</u> removes \$42.0 million Gross (\$17.0 million GF/GP) of one-time funding that was included in the FY 2023-24 budget to support the following:	Federal	22,500,000	(22,500,000)
	Restricted	2,500,000	(2,500,000)
	GF/GP	\$17,000,000	(\$17,000,000)

- Aggregate mapping (\$5.0 million Gross)
- Cultural resource management (\$1.0 million Gross)
- Dam management program (\$1.3 million Gross)
- Forest land management equipment (\$2.5 million Gross)
- Fresh water research and innovation center (\$15.0 million Gross)
- Great Lakes splash pads (\$1.0 million Gross)
- Invasive species prevention and control (\$2.0 million Gross)
- Michigan conservation corps (\$500,000 Gross)
- State water trail organizations (\$500,000 Gross)
- Swimming pool repair project (\$200,000 Gross)
- Swimming pool restoration project (\$5.0 million Gross)
- Urban and community forestry assistance (\$7.5 million Gross)
- Wetland restoration in urban areas (\$550,000 Gross).

House concurs.
Senate concurs.

27. Economic Adjustments

<u>Executive</u> reflects increased costs of \$6.9 million Gross (\$608,900 GF/GP) for negotiated salary and wage increases (5.0% on October 1, 2024), actuarially required retirement contributions, worker's compensation, building occupancy charges, rent, and other economic adjustments.	Gross	NA	\$6,890,700
	IDG/IDT	NA	4,400
	Federal	NA	918,900
	Private	NA	0
	Restricted	NA	5,358,500
	GF/GP	NA	\$608,900

House concurs.
Senate concurs.

Major Boilerplate Changes from FY 2023-24

Sec. 207. Disciplinary Action Against State Employees – RETAINED

Prohibits department from disciplining state employees for communicating with members of the legislature and their staffs, unless communication is prohibited by law. (*Governor deemed this section unenforceable in FY 2023-24.*)
Executive deletes, House and Senate retain.

Sec. 210. Contingency Fund Transfer Authority – RETAINED

Provides authority for contingency fund transfers of up to \$5.0 million restricted; authorizes expenditure after legislative transfer to specific line items.
Executive and Senate retain, House revises to \$25.0 million restricted.

Sec. 212. Expenditure Posting on Internet – RETAINED

Requires expenditures to be reported on the internet on a searchable website, including specific expenditure information.
Executive deletes, House and Senate retain.

Sec. 213. Restricted Fund Revenues, Expenditures, and Fund Balances – RETAINED

Requires annual report on fund balances, revenues, and expenditures for state restricted funds for previous and current fiscal years.
Executive deletes, House retains.

Sec. 214. Website Scorecard – DELETED

Requires department to maintain on a publicly accessible website a department scorecard with key metrics concerning the department's performance.
Executive deletes, House and Senate concur.

Sec. 218. Remote Working – DELETED

States legislative intent to prioritize in-person work for the state's workforce where possible unless they were working remotely prior to February 28, 2020.
Executive and Senate delete, House retains.

Major Boilerplate Changes from FY 2023-24

Sec. 219. State Administrative Board Transfers – DELETED

Allows legislature to adopt a concurrent resolution to intertransfer funds within the department's budget if the State Administrative Board transfers appropriated funds. (*Governor deemed this section unenforceable in FY 2023-24.*)
Executive deletes, House and Senate concur.

Sec. 221. Receipt and Retention of Reports – RETAINED

Requires department to receive and retain copies of all reports.
Executive deletes, House and Senate retain.

Sec. 222. Report on Policy Changes Made to Implement Public Acts Affecting Department – RETAINED

Requires department to report on each specific policy change made to implement a public act affecting the department that took effect during the prior calendar year by April 1.
Executive deletes, House and Senate retain.

Sec. 223. Severance Reporting – RETAINED

Requires department to report details of severance pay for certain departmental employees.
Executive and House delete, Senate retains.

Sec. 224. Expending Available Work Project Authorization – RETAINED

Advises department not to expend appropriations until existing work project authorization for the same purpose has been expended. (*Governor deemed this section unenforceable in FY 2023-24.*)
Executive deletes, House and Senate retain.

Sec. 229. Energy and Noise Efficiency – DELETED

Requires preference for goods and services that are energy efficient and minimize noise pollution.
Executive and Senate delete, House retains.

Sec. 230. Single Grant Recipients – RETAINED

Provides process requirements for grants or projects awarded to single recipient organizations or local governments.
Executive and House delete, Senate retains.

Sec. 231. General Receive and Expend – NEW

Allows the department to receive public or private revenue and expend said revenue for a defined purpose if specified; allows public or private revenue to carryforward to succeeding fiscal years without lapsing to the general fund; requires the department to notify HFA and SFA within 10 days of approval of additional spending authorization by SBO.
Executive and Senate add new section, House does not add.

Sec. 242. Testing Laboratories – DELETED

Prohibits the department from consolidating their testing laboratories.
Executive deletes, House and Senate concur.

Sec. 408. Land Transactions – RETAINED

Requires detailed report to legislature on land purchases, sales, and exchanges.
Executive deletes, House and Senate retain.

Sec. 409. Sportsmen Against Hunger Donation Matching – NEW

Requires the department to use \$2.00 in matching funds for every \$1.00 donated to the Sportsmen Against Hunger program.
Senate adds new section.

Sec. 501. Work Project – Nature Awaits – DELETED

Authorizes unexpended funds for Nature Awaits totaling \$8.0 million to be considered a work project appropriation and carried forward into succeeding fiscal year; funds will be used to support the Nature Awaits program in the Parks and Recreation Division.
Executive deletes, House and Senate concur.

Sec. 1201. Work Project – America 250 Commission Grants – NEW

Authorizes unexpended funds for America 250 Commission Grants totaling \$5.0 million to be considered a work project appropriation and carried forward into succeeding fiscal year; funds will be used to provide grants to state and local entities to commemorate America's semiquincentennial.
Senate adds new section.

Major Boilerplate Changes from FY 2023-24

Sec. 1201. Work Project – Huron Waterloo Pathways Initiative’s Border-To-Border trail, Copper Peak ski jump project, and Michigan the Beautiful Initiative (repurposing work project balance) – DELETED

Repurposes equipment lifecycle replacement and body cameras for conservation officers work project balances for Huron Waterloo Pathways Initiative’s Border-To-Border trail (\$3.0 million), Copper Peak ski jump project (\$1.0 million), and Michigan the Beautiful Initiative (\$1.0 million). The equipment lifecycle replacement and body cameras for conservation officers work projects were first appropriated in FY 2022-23 and had a combined carryforward balance in excess of \$5.0 million GF/GP at the end of FY 2023-24.

House adds new section, Senate does not add.

Sec. 1201. Work Project – Aggregate Mapping – DELETED

Authorizes unexpended funds for aggregate mapping totaling \$5.0 million to be considered a work project appropriation and carried forward into succeeding fiscal year; funds will be used to map aggregate deposits of this state.

Executive deletes, House and Senate concur.

Sec. 1202. Work Project – American Chestnut Restoration Initiative – NEW

Authorizes unexpended funds for American Chestnut Restoration Initiative totaling \$500,000 to be considered a work project appropriation and carried forward into succeeding fiscal year; funds will be used to study and implement American chestnut restoration and assisted migration of American chestnut or other species for the purpose of helping adapt the state's forests to climate change.

Senate adds new section.

Sec. 1202. State Employees’ Retirement System Implementation Costs – NEW

Requires funds for state employees’ retirement system implementation costs be expended to cover additional pension-related costs if HB 4665, 4666, and 4667 are enacted into law.

House adds new section, Senate concurs and renumbers to Sec. 701.

Sec. 1202. Work Project – Dam Management Grant Program – DELETED

Authorizes unexpended funds for Dam Management Grant Program totaling \$1.3 million to be considered a work project appropriation and carried forward into succeeding fiscal year; funds will be used for dam management grants.

Executive deletes, House and Senate concur.

Sec. 1203. Work Project – Flood Insurance Pilot Initiative – NEW

Authorizes unexpended funds for Flood Pilot Insurance Initiative totaling \$2.0 million to be considered a work project appropriation and carried forward into succeeding fiscal year; funds will be used to find ways to reduce the cost of flood insurance by utilizing wetlands and wetland restoration activities.

Senate adds new section.

Sec. 1203. Work Project – Forest Land Management Equipment – DELETED

Authorizes unexpended funds for Forest Land Management Equipment totaling \$2.5 million to be considered a work project appropriation and carried forward into succeeding fiscal year; funds will be used to acquire new forest land management equipment.

Executive deletes, House and Senate concur.

Sec. 1204. Work Project – Mass Timber Market Development – NEW

Authorizes unexpended funds for Mass Timber Market Development totaling \$5.0 million to be considered a work project appropriation and carried forward into succeeding fiscal year; funds will be used to aid in the development of a mass timber market in this state.

Senate adds new section.

Sec. 1204. Fresh Water Research and Innovation Center – DELETED

Awards \$15.0 million GF/GP to nonprofit Discovery Great Lakes in Traverse City to build a fresh water research and innovation center on Lake Michigan.

Executive deletes, House and Senate concurs.

Sec. 1205. Work Project – Michigan History Center – America 250 Initiatives – NEW

Authorizes unexpended funds for Michigan History Center – America 250 Initiatives totaling \$2.0 million to be considered a work project appropriation and carried forward into succeeding fiscal year; funds will be used to update and modernize facilities, historical exhibits, and educational materials.

Senate adds new section.

Sec. 1205. Invasive Species Prevention and Control Fund Deposit – DELETED

Deposits funding for Invasive Species Prevention and Control into the Invasive Species Fund.

Executive deletes, House and Senate concur.

Major Boilerplate Changes from FY 2023-24

Sec. 1206. Phragmites Management Equipment – NEW

Requires funds for Phragmites Management Equipment to be used to purchase heavy equipment for managing phragmites.

Senate adds new section.

Sec. 1206. Work Project – State Water Trail Organizations – DELETED

Authorizes unexpended funds for State Water Trail Organizations totaling \$500,000 to be considered a work project appropriation and carried forward into succeeding fiscal year; funds will be used to support state water trail organizations.

Executive deletes, House and Senate concur.

Sec. 1207. Work Project – Sportsmen Against Hunger Disease Testing – NEW

Authorizes unexpended funds for Sportsmen Against Hunger Disease Testing totaling \$250,000 to be considered a work project appropriation and carried forward into succeeding fiscal year; funds will be used to provide disease and lead testing for donated meat.

Senate adds new section.

Sec. 1207. Swimming Pool Repair Project – DELETED

Awards \$200,000 GF/GP to the City of Ypsilanti to repair a public swimming pool.

Executive deletes, House and Senate concur.

Sec. 1208. Work Project – Sportsmen Against Hunger Refrigeration Units – NEW

Authorizes unexpended funds for Sportsmen Against Hunger Disease Testing totaling \$550,000 to be considered a work project appropriation and carried forward into succeeding fiscal year; funds will be used to acquire refrigerated trailers that processors can use to store deer and processed venison.

Senate adds new section.

Sec. 1208. Swimming Pool Restoration Project – DELETED

Awards \$5.0 million GF/GP to the City of Lansing to restore a public swimming pool.

Executive deletes, House and Senate concur.

Sec. 1209. Work Project – Urban and Community Forestry Assistance – DELETED

Authorizes unexpended funds for Urban and Community Forestry Assistance totaling \$7.5 million to be considered a work project appropriation and carried forward into succeeding fiscal year; funds will be used to increase equitable access to urban tree canopy and associated human health benefits, broaden community engagement in local urban forest planning, and increase resilience to climate change.

Executive deletes, House and Senate concur.