

**Summary: Executive Budget Recommendation  
for Fiscal Year 2022-23  
STATE POLICE**



**Analyst: Marcus Coffin**

	FY 2021-22 Year-to-Date as of 2/9/22	FY 2022-23 Executive	Difference: FY 2022-23 vs. FY 2021-22	
			Amount	%
IDG/IDT	\$24,816,300	\$25,502,400	\$686,100	2.8
Federal	145,331,500	81,804,300	(63,527,200)	(43.7)
Local	4,832,700	4,904,500	71,800	1.5
Private	35,000	35,000	0	0.0
Restricted	158,308,100	153,827,700	(4,480,400)	(2.8)
GF/GP	527,822,500	555,905,100	28,082,600	5.3
<b>Gross</b>	<b>\$861,146,100</b>	<b>\$821,979,000</b>	<b>(\$39,167,100)</b>	<b>(4.5)</b>
FTEs	3,695.0	3,767.0	72.0	1.9

Notes: (1) FY 2021-22 year-to-date figures include mid-year budget adjustments through February 9, 2022. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

**Overview**

The Michigan Department of State Police (MSP) is the state's primary law enforcement and emergency response authority. The department is responsible for criminal law enforcement and investigation, traffic and motor carrier safety, and homeland security. The department is also responsible for the administration and implementation of various state programs, technologies, and specialized services intended to enhance the capabilities and coordination of federal, state, and local law enforcement agencies, the criminal justice system, and the entire public safety community.

<b>Major Budget Changes from FY 2021-22 Year-to-Date (YTD) Appropriations</b>	<b>FY 2021-22 YTD (as of 2/9/22)</b>	<b>Executive Change from YTD</b>
<b>1. FY 2022-23 Trooper Recruit School</b>	FTE	NA
Includes \$9.2 million GF/GP (\$4.5 million ongoing, \$4.7 million one-time) and authorization for 50.0 FTE positions to support various costs associated with an FY 2022-23 trooper recruit school, which would be projected to graduate 50 troopers. Costs that would be covered by this funding include training materials, patrol vehicles, trooper outfitting, and salaries.	<b>Gross</b>	<b>NA</b>
	GF/GP	50.0
		<b>\$9,239,800</b>
		\$9,239,800
<b>2. FY 2021-22 Trooper Recruit School Annualization</b>	<b>Gross</b>	<b>NA</b>
Includes \$5.7 million GF/GP to support departmental expenses incurred for troopers that are graduating from trooper recruit school during FY 2021-22. Costs include fleet leasing, IT support, salaries, and benefits.	GF/GP	NA
		<b>\$5,670,800</b>
		\$5,670,800
<b>3. Traffic Stop Data Collection Enhancement</b>	<b>Gross</b>	<b>NA</b>
Includes \$3.7 million GF/GP (one-time) to develop new tracking and documentation systems to facilitate easier review and analysis of data regarding traffic stops made by MSP troopers. Specific changes that would occur with the new systems include increased data collection and development of a benchmarking dashboard. These activities would help to address issues highlighted in the recent Michigan State University Traffic Stop Study.	GF/GP	NA
		<b>\$3,700,000</b>
		\$3,700,000

<b>Major Budget Changes from FY 2021-22 Year-to-Date (YTD) Appropriations</b>	<b>FY 2021-22 YTD (as of 2/9/22)</b>	<b>Executive Change from YTD</b>
<b>4. Training and Professional Development</b>	FTE 22.0	0.0
Includes \$3.0 million GF/GP for training and professional development activities within MSP's Professional Development Bureau. Activities would include, but are not limited to, department-led training, seminars, and third-party offerings. Activities would focus on the areas of cultural competency, addressing implicit bias, and decision making. Training opportunities would be available to public-facing enlisted staff (approximately 1,250 personnel), as well as to other department personnel that may benefit from the training.	<b>Gross \$4,500,000</b> GF/GP \$4,500,000	<b>\$3,000,000</b> \$3,000,000
<b>5. Fleet Rate Increase</b>	<b>Gross NA</b>	<b>\$2,069,000</b>
Includes an additional \$2.1 million Gross (\$1.9 million GF/GP) for increased costs that MSP remits to the Department of Technology, Management and Budget for its vehicle fleet. Factors that are included in the increase are higher costs for insurance premiums, fuel, and maintenance. The MSP fleet currently totals 2,452 vehicles, with 1,171 of those being patrol vehicles.	IDG/IDT NA Local NA Restricted NA GF/GP NA	38,800 33,400 54,500 \$1,942,300
<b>6. Crime Victim Support Program</b>	FTE NA	14.0
Includes \$1.8 million GF/GP and authorization for 14.0 FTE positions to place two full-time Victim Advocates in each of MSP's seven districts. Advocates would collaborate with federal, state, and local agencies to coordinate services and address the needs of crime victims. Victim Advocates would address victim needs in early interactions with criminal justice agencies; specifically, advocates would inform crime victims of their rights, provide social service agency referrals, and assist with the victim compensation process.	<b>Gross NA</b> GF/GP NA	<b>\$1,814,300</b> \$1,814,300
<b>7. Intelligence Operations Division – Cyber Crime Section Expansion</b>	FTE 209.0	8.0
Includes \$1.1 million GF/GP and authorization for 8.0 FTE positions to hire additional digital forensic analysts within the Intelligence Operations Division. Additional analysts would allow the department to increase its processing of digital evidence, which, in addition to MSP cases, is also received from local law enforcement agencies and the National Center for Missing and Exploited Children.	<b>Gross \$29,003,800</b> IDG/IDT 100,000 Restricted 2,381,300 GF/GP \$26,522,500	<b>\$1,130,900</b> 0 0 \$1,130,900
<b>8. Trooper Recruitment</b>	<b>Gross NA</b>	<b>\$1,000,000</b>
Includes \$1.0 million GF/GP (one-time) to increase racial, ethnic, and gender diversity in the MSP enlisted ranks through recruitment activities. Funding would be utilized for digital marketing campaigns, recruiting events, and public relations activities.	GF/GP NA	\$1,000,000
<b>9. Removal of FY 2021-22 One-Time Appropriations</b>	<b>Gross \$65,985,500</b>	<b>(\$65,985,500)</b>
Removes \$66.0 million Gross (\$21.0 million GF/GP) in one-time funding that was included in the FY 2021-22 budget to support breathalyzer replacements, contracts and services, emergency and disaster response and mitigation, lawsuit settlements, the Secondary Road Patrol Program, and the FY 2021-22 trooper recruit school.	Federal 45,000,000 GF/GP \$20,985,500	(45,000,000) (\$20,985,500)
<b>10. Removal of FY 2021-22 Boilerplate Authorizations</b>	<b>Gross \$31,688,400</b>	<b>(\$31,688,400)</b>
Removes FY 2021-22 federal and state restricted appropriations authorized in boilerplate. Federal funding that was received included disaster funding from the Federal Emergency Management Agency (FEMA), Next Generation 911 funding from the Department of Transportation, and community policing funding from the Department of Justice. The state restricted appropriations were for funding from the Disaster and Emergency Contingency Fund used to cover costs associated with flooding in Southeast Michigan in 2021.	Federal 19,378,400 Restricted 12,310,000 GF/GP \$0	(19,378,400) (12,310,000) \$0

<u>Major Budget Changes from FY 2021-22 Year-to-Date (YTD) Appropriations</u>	<u>FY 2021-22 YTD (as of 2/9/22)</u>	<u>Executive Change from YTD</u>	
<b>11. Technical Adjustments</b>	<b>Gross</b>	<b>NA</b>	<b>\$4,975,300</b>
Includes \$5.0 million in numerous adjustments to various fund sources (IDG/IDT and state restricted) to align expenditures and revenues. Also includes numerous internal net to zero transfers to align funding and FTE authorization with department activity. Net to zero transfers include the following:	IDG/IDT	NA	100,000
	Restricted	NA	4,875,300
	GF/GP	NA	\$0
<ul style="list-style-type: none"> <li>• Transfers \$2.6 million Gross (\$1.8 million GF/GP) and 16.0 FTE positions from the Post Operations and Training lines to the Professional Development Bureau line.</li> <li>• Transfers all funding (\$1.5 million Gross) from the Accounting Service Center line to the Department Services line to consolidate all financial services operations.</li> <li>• Transfers \$406,500 GF/GP and 3.0 FTE positions from the Post Operations line to the Executive Direction line.</li> <li>• Transfers \$584,300 GF/GP and 3.0 FTE positions from the Post Operations line to the Intelligence Operations line.</li> </ul>			
<b>12. Economic Adjustments</b>	<b>Gross</b>	<b>NA</b>	<b>\$25,906,700</b>
Reflects increased costs of \$25.9 million Gross (\$21.6 million GF/GP) for negotiated salary and wage increases (5.0% on October 1, 2022 and 0.5% to annualize the FY 2022 1.0% increase that began on April 1, 2022), actuarially required retirement contributions, worker's compensation, building occupancy charges, and other economic adjustments.	IDG/IDT	NA	547,300
	Federal	NA	851,200
	Local	NA	38,400
	Restricted	NA	2,899,800
	GF/GP	NA	\$21,570,000

**Major Boilerplate Changes from FY 2021-22**

**Sec. 206. Communication with the Legislature – DELETED**

Prohibits MSP from taking disciplinary action against employees for communicating with legislators or their staff, unless the communication is prohibited by law. *(Governor deemed this section unenforceable in FY 2021-22.)*

**Sec. 210. Contingency Authorization – REVISED**

Appropriates up to \$2.0 million in federal and \$4.0 million in state restricted contingency authorization; authorizes expenditure of funds after legislative transfer to specific line items. Revised to appropriate \$10.0 million in federal, \$4.0 million in state restricted, \$1.0 million in local, and \$200,000 in private contingency authorization.

**Sec. 216. FTE Vacancies and Remote Work Reports – DELETED**

Requires MSP to submit quarterly reports containing FTE volumes and a comparison of actual and authorized FTE position counts; requires an annual report on the number of employees engaged in remote work in 2021, number of employees authorized to work remotely and the actual number working remotely, and estimated net cost savings and reduced use of office space achieved by remote work.

**Sec. 217. Work Project Usage – DELETED**

Stipulates that appropriations are not to be expended, if possible, until all existing work project authorization for the same purpose is exhausted. *(Governor deemed this section unenforceable in FY 2021-22.)*

**Sec. 218. State Administrative Board Transfers – DELETED**

Stipulates that the legislature may intertransfer funds via concurrent resolution if the State Administrative Board transfers funds. *(Governor deemed this section unenforceable in FY 2021-22.)*

**Sec. 219. Retention of Reports – DELETED**

Requires MSP to receive and retain copies of all reports funded by the department's budget, while complying with federal and state guidelines for records retention.

**Sec. 221. Severance Pay Reporting – DELETED**

Requires MSP to report any severance pay for a director or other high-ranking official not later than 14 days after a severance agreement is signed; requires MSP to maintain an internet site posting any severance pay in excess of 6 weeks of wages; requires report on total amount of severance pay remitted and number of MSP employees receiving severance pay in FY 2020-21.

## **Major Boilerplate Changes from FY 2021-22**

### **Sec. 222. COVID-19 Vaccine Stipulations – DELETED**

Prohibits requiring proof of having received a COVID-19 vaccine as a condition of accessing any facility or services, except as required by federal law; prohibits producing, developing, issuing, or requiring a COVID-19 vaccine passport; prohibits developing a database or making an existing database publicly available to access an individual's COVID-19 vaccine status; prohibits requiring proof of having received a COVID-19 vaccine as a condition of employment, with exceptions for hospitals and medical facilities; prohibits adverse employment consequences due to an individual's COVID-19 vaccination status; requires that exemptions be created for individuals who medically cannot receive the vaccine or who have religious or consistently held objections to vaccination if a federal mandate requires establishment of a COVID-19 vaccine policy.

### **Sec. 225. Post Closure or Consolidation – DELETED**

Requires MSP to notify listed recipients not less than 90 days before recommending closure or consolidation of any MSP post and to include a state impact study. *(Governor deemed this section unenforceable in FY 2021-22.)*

### **Sec. 226. Privatization Project Plans – DELETED**

Requires submission of a project plan 90 days before beginning any effort to privatize and requires evaluation of plan within 30 months. *(Governor deemed this section unenforceable in FY 2021-22.)*

### **Sec. 230. Authorization to Expend Private Donations – REVISED**

Authorizes MSP to accept monetary and non-monetary donations for purposes designated by the donor; authorizes carry forward of unexpended funds. Revised to allow receive and expend of private revenues in excess of appropriations in part 1 and to require notification of the subcommittees and fiscal agencies within 10 days of an approval.

### **Sec. 232. Data Privacy – DELETED**

Expresses legislative intent that MSP protect data from unauthorized access or use and lists measures; requires department to notify data subjects if an unauthorized person accesses their information.

### **Sec. 233. Officer Evaluation Criteria – DELETED**

Prohibits use of citation volumes as a metric for performance evaluation and prohibits setting a specified number of citations for an officer. *(Governor deemed this section unenforceable in FY 2021-22.)*

### **Sec. 234. Payment of Court Judgements – DELETED**

Requires MSP to report tentative plans for required payment of court judgements against the department and stipulates required information. *(Governor deemed this section unenforceable in FY 2021-22.)*

### **Sec. 236. Department Core Services – DELETED**

Lists MSP's core services and requires appropriations be expended for core services.

### **Sec. 402. Criminal Justice Information Center – REVISED**

Requires MSP to: (1) maintain criminal justice information systems in support of public safety and law enforcement communities; (2) conduct at least 30 outreach activities targeted to criminal justice agencies and to report on these activities; (3) compile crime statistics; (4) compile and evaluate traffic crash reports; (5) provide traffic crash reports for \$10 per incident or an extract of electronic traffic crash data for \$0.25 per incident; (6) report traffic crash report revenues, expenditures, and adequacy; (7) maintain, disseminate, and exchange criminal history and juvenile records; (8) maintain firearms licensure records; (9) report revenues from and expenditures for concealed pistol licensure; and (10) provide volumes processed by the Internet Criminal History Access Tool; (11) requires that revenues to the Criminal Justice Information Center Service Fees carry forward and not lapse to the general fund; (12) requires unexpended revenue generated by local State Records Management System Fees to carry forward and not lapse to the general fund. Revised to increase the fee for traffic crash reports in item (5) from \$10 to \$15 per incident and to delete item (9).

### **Sec. 601. General Law Enforcement and Traffic Safety – REVISED**

(1) Stipulates MSP troopers shall not be prohibited from responding to criminal or emergency situations and shall make every effort to protect residents; (2) requires MSP to maintain staff and resources to enhance traffic safety and dedicate a minimum of 455,200 hours to statewide patrol, with a minimum of 40,000 in distressed cities; (3) requires MSP to report number of residence checks of registered sex offenders; (4) requires report on Secure Cities Partnership. Revised to delete items (2) and (3). *(Governor deemed item (2) in this section unenforceable in FY 2021-22.)*

## **Major Boilerplate Changes from FY 2021-22**

### **Sec. 602. Criminal Investigations – REVISED**

(1) Requires MSP to identify and apprehend criminals through investigations; (2) requires maintenance of a specified number of investigation hours; (3) requires MSP to meet or exceed case clearance rate of 62%; (4) requires MSP to provide training opportunities to local law enforcement partners related to gambling laws, opioid investigations, and other law enforcement issues; (5) requires MSP to maintain staffing to investigate the average annual number of opioid-related investigations by multijurisdictional task forces that occurred in the preceding five fiscal years and requires MSP to enhance investigative and drug interdiction efforts. Revised to delete items (2) through (5). *(Governor deemed items (2) through (5) in this section unenforceable in FY 2021-22.)*

### **Sec. 603. Tobacco Tax Fraud Investigations – REVISED**

(1) Requires MSP to provide prevention and suppression of organized untaxed tobacco smuggling; (2) requires submission of report pertaining to tobacco tax enforcement activities and expenditures; (3) requires MSP to dedicate a minimum of 16,600 hours to tobacco tax enforcement. Revised to delete item (3). *(Governor deemed item (3) in this section unenforceable in FY 2021-22.)*

### **Sec. 604. Fire Investigations – REVISED**

(1) Requires MSP to provide fire investigation training and assistance; (2) requires MSP to maintain readiness to respond to the average number of fire investigation services requests that occurred during the preceding five fiscal years and be available for call out. Revised to delete item (2). *(Governor deemed item (4) in this section unenforceable in FY 2021-22.)*

### **Sec. 701. Intelligence and Special Operations – REVISED**

(1) Requires MSP to operate Michigan Intelligence Operations Center for Homeland Security (MIOC); (2) requires MSP to provide timely and accurate information to partners regarding critical information key resource threats and to increase public awareness on how to report suspicious activity; (3) requires MSP to operate Cyber Section and sets staffing goals; (4) requires MSP to provide digital forensic analysis and establishes case turnaround goal. Revised to delete items (3) and (4). *(Governor deemed items (3) and (4) in this section unenforceable in FY 2021-22.)*

### **Sec. 702. Specialized Support Teams – REVISED**

(1) Requires MSP to provide specialized support services; (2) requires MSP to maintain staffing and resources to provide training to maintain readiness to respond to at least the average annual number of specialty service requests that occurred during the preceding five fiscal years; (3) requires canine unit to be available for call out 100% of the time; (4) requires bomb squad unit to be available for call out 100% of the time; (5) requires emergency support teams to be available for call out 100% of the time; (6) requires marine services team to be available for call out 100% of the time; (7) requires aviation services to be available for call out 100% of the time, unless prohibited by weather or mechanical breakdown; (8) requires maintenance of adequate levels of staffing and resources to provide security services at state Capitol Building and surrounding buildings, and establishes a goal of 35,000 patrols at state-owned and leased facilities. Revised to delete items (2) through (8). *(Governor deemed items (2) through (8) in this section unenforceable in FY 2021-22.)*

### **Sec. 704. Emergency Management and Homeland Security – REVISED**

(1) Requires MSP to coordinate emergency and disaster response activities of governmental units; (2) authorizes expenditure of appropriated funds to call upon state agencies or departments to protect life or property or to protect health or safety of any area under a state of emergency or disaster; requires report to state budget director and submission of recommendations to legislature for supplemental appropriations; (3) authorizes department to receive and expend additional funds from various sources to provide emergency management training or emergency response activities and requires notification of legislative bodies; limits federal receive and expend under Sec. 704(3) and Sec. 231 to \$45.0 million and state restricted receive and expend under Sec. 704(3) and Sec. 704(7) to \$15.0 million; (4) requires department to maintain partnerships to protect the state from all hazards; (5) requires department to serve local emergency management preparedness programs and local emergency planning committees, operate and maintain State Emergency Operations Center, respond to civil disorders and natural disasters at a specified level, and perform hazardous materials response training; (6) requires department to conduct a minimum of three training sessions to enhance emergency response; (7) appropriates amounts necessary from Disaster and Emergency Contingency Fund to cover costs related to disasters and emergencies upon approval of state budget director and notification of legislature, and requires department to submit report related to expenditures from fund; limits appropriations under Sec. 704(7) and receive and expend under Sec. 704(3) to \$15.0 million; (8) requires authorization for department expenditures from Disaster and Emergency Contingency Fund and requires reporting; (9) allows expenditures from any source during declared disasters and emergencies, upon approval of the state budget director and notification of legislative bodies; (10) requires department to report biannually on assessment of critical infrastructure vulnerabilities. Revised to eliminate receive and expend caps under items (3) and (7) and to delete items (8), (9), and (10). *(Governor deemed item (9) in this section unenforceable in FY 2021-22.)*

### **Sec. 801. Federal Emergency and Disaster Response and Mitigation – DELETED**

Appropriates up to \$300,000,000 in federal authorization for emergency and disaster response and mitigation; authorizes expenditure of funds after legislative transfer to specific line items.

**Major Boilerplate Changes from FY 2021-22**

**Sec. 802. Secondary Road Patrol Program – Supplemental Support – DELETED**

Requires funds appropriated for Secondary Road Patrol Program – Supplemental Support to be distributed proportionately, according to statutory distribution formula, to compensate for revenue loss due to the COVID-19 pandemic.

**Sec. 803. Michigan International Speedway Traffic Control – DELETED**

Allocates \$300,000 from the Contracts and Services line item for provision of traffic control support at MIS.

**Supplemental Recommendations for FY 2021-22 Appropriations**

**FY 2021-22  
Recommendation**

**1. Disaster and Emergency Contingency Fund**

Includes a \$10.0 million GF/GP deposit to the Disaster and Emergency Contingency Fund to facilitate response activities and assistance for disasters and emergencies.

<b>Gross</b>	<b>\$10,000,000</b>
GF/GP	\$10,000,000

**2. Governors Highway Safety Association Grant**

Includes \$25,000 in private funding authorization to align grant revenue from the Governors Highway Safety Association to support safe driving initiatives to reduce teen speeding.

<b>Gross</b>	<b>\$25,000</b>
Private	25,000
GF/GP	\$0