

**Summary: Executive Budget Recommendation
for Fiscal Year 2025-26
DEPARTMENT OF CORRECTIONS**



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	FY 2024-25 Year-to-Date as of 2/5/25	FY 2025-26 Executive	Difference: FY 2025-26 vs. FY 2024-25	
			Amount	%
IDG/IDT	\$0	\$0	\$0	--
Federal	5,180,500	5,203,700	23,200	0.4
Local	11,694,000	12,122,000	428,000	3.7
Private	0	0	0	--
Restricted	33,494,400	30,304,100	(3,190,300)	(9.5)
GF/GP	2,097,010,100	2,171,345,100	74,335,000	3.5
Gross	\$2,147,379,000	\$2,218,974,900	\$71,595,900	3.3
FTEs	13,227.0	13,226.0	(1.0)	0.0

Note: Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Michigan Department of Corrections (MDOC) is responsible for operation and maintenance of the state's 26 correctional facilities that house felony offenders sentenced to prison. This includes provision of physical and mental health care, education, food service, transportation, and reintegration programming. The department is also responsible for supervision of all parolees and probationers under the department's jurisdiction and has oversight over community corrections programs and other programs designed to encourage alternatives to prison placement for appropriate offenders. As of February 1, 2025, the department was responsible for 73,397 offenders: 32,574 prisoners; 31,637 probationers; and 9,186 parolees. Compared to last year on February 1, the total number of offenders decreased by a net 575, or by 0.8%. The number of prisoners decreased by 296, or 0.9%. The number of probationers decreased by 526, or 1.6%. The number of parolees increased by 247, or 2.8%.

Major Budget Changes from FY 2024-25 Year-to-Date (YTD) Appropriations	FY 2024-25 YTD (as of 2/5/25)	Executive Change from YTD
1. Restructure Wage Scale for Corrections Officers	Gross	NA \$17,263,400
Includes \$17.3 million Gross (\$17.1 million GF/GP) to support costs associated with restructuring the pay schedule for corrections officers, effective October 1, 2024. Under the collective bargaining agreement, all pay steps received a 5% base-pay increase and the first two steps of the pay schedule were eliminated. This results in officers reaching the highest level of pay in 3 years instead of in 5 years.	Local	NA 121,400
	GF/GP	NA \$17,142,000
	2. 54-Month Pay Step for Corrections Officers and Supervisors	Gross
Includes \$15.1 million Gross (\$15.0 million GF/GP) to support costs of adding a new top pay step at the end of 54 months of service for corrections officers and increasing hourly pay rates for shift supervisors. The new step provides a \$1.30 per hour increase over the old top step at 42 months for corrections officers, and an hourly increase of \$1.30 was approved for each pay step for shift supervisors. These pay increases were approved by the Civil Service Commission in December 2024 and will become effective October 1, 2025.	Local	NA 159,500
	GF/GP	NA \$14,984,000
	3. Peer Recovery Coaches	FTE
Includes \$6.6 million GF/GP for expanding the number of peer recovery coaches in parole and probation offices throughout the state and on-site at correctional facilities. Peer recovery coaches provide skills and interventions to support, encourage, and educate parolees, probationers, and prisoners who have substance use disorders.	Gross	NA \$6,600,000
	GF/GP	NA \$6,600,000

Major Budget Changes from FY 2024-25 Year-to-Date (YTD) Appropriations	FY 2024-25 YTD (as of 2/5/25)	Executive Change from YTD	
4. Automation of Prisoner Counts and Callouts Includes \$3.4 million of one-time GF/GP to automate the prisoner count and callout processes in correctional facilities. Currently, these are manual processes in which pencil and paper are used to tally and record numbers of prisoners and to track prisoner movements within facilities.	Gross GF/GP	\$0 \$0	\$3,446,400 \$3,446,400
5. Supplies for Health Care Clinics Includes \$2.1 million GF/GP to cover an increase in supply costs for health care clinic operations. The department has experienced a 46% increase over the past 7 years in costs for janitorial and rubbish removal, medical, surgical, and lab supplies, maintenance supplies, replacement parts, and other supplies and materials used in health care clinics.	Gross GF/GP	NA NA	\$2,100,000 \$2,100,000
6. Transitional Housing Development Project Includes \$2.0 million of one-time GF/GP to support development of two multi-unit transitional housing sites to provide temporary housing to parolees upon reentry into the community. The department would collaborate with private developers and non-profit organizations to construct new or renovate existing sites to meet transitional housing needs in underserved areas of the state.	Gross GF/GP	\$0 \$0	\$2,000,000 \$2,000,000
7. Contraband Prevention Reallocates \$1.8 million in existing GF/GP from the Public Safety Initiative line item to support costs of contraband prevention efforts and safety in correctional facilities.	Gross GF/GP	\$1,000,000 \$1,000,000	\$0 \$0
8. Thumb Correctional Facility Education Center Includes \$1.5 million GF/GP to annualize costs of custody staff at the new Thumb Correctional Facility University and Vocational Center. Funding is included in the FY 2024-25 budget to support costs of custody staff for the last quarter of the fiscal year.	Gross GF/GP	NA NA	\$1,521,700 \$1,521,700
9. Expand Offender Success Services for Probationers Includes \$1.5 million GF/GP to expand the number of felony probationers receiving reentry services. Currently, services are provided to parolees and to felony probationers in prosperity regions 1 and 4. Funding would enable services to be provided to felony probationers in prosperity regions 2, 7, and 8. Services include, but are not limited to, behavioral therapies, job placement/readiness assistance, vital documents, physical and behavioral health, and transportation.	Gross GF/GP	NA NA	\$1,500,000 \$1,500,000
10. Higher Education in Prison Includes an additional \$750,000 GF/GP for the department to expand their collaboration with 4-year state universities and colleges to provide prisoners with the opportunity to participate in certificate, associate, and bachelor degree programs. Currently, there are 13 universities/colleges providing education to prisoners in correctional facilities. One additional school is expected to launch in FY 2025, and the department is involved in discussions with two additional schools. Funding is used for eligible expenses including staffing, supplies, and tuition.	Gross GF/GP	\$1,250,000 \$1,250,000	\$750,000 \$750,000
11. Technical Adjustments Makes internal FTE adjustments, funding adjustments, and transfers throughout the budget, which have no overall impact on Gross, GF/GP, or FTE position authorization. Adjustments are made to accurately reflect employee counts and department operations and activities and to align funding authorization with revenue received.	FTE Gross GF/GP	NA NA NA	0.0 \$0 \$0

Major Budget Changes from FY 2024-25 Year-to-Date (YTD) Appropriations		FY 2024-25 YTD (as of 2/5/25)	Executive Change from YTD
12. Removal of FY 2024-25 One-Time Appropriations	FTE	4.0	(4.0)
Removes \$6.4 million Gross (\$3.0 million GF/GP) of one-time funding that was included in the FY 2024-25 budget to support the following:	Gross	\$6,400,000	(\$6,400,000)
<ul style="list-style-type: none"> Breast milk program (\$500,000 and 1.0 FTE) Higher education in prison (\$500,000) In-reach services expansion (\$500,000) Nation Outside (\$1.0 million) Peer-led reentry services (\$500,000) Thumb education center (\$3.4 million and 3.0 FTEs). 	Restricted	3,400,000	(3,400,000)
	GF/GP	\$3,000,000	(\$3,000,000)
13. Economic Adjustments	Gross	NA	\$27,670,900
Reflects a net increase in costs of \$27.7 million Gross (\$27.3 million GF/GP) for negotiated salary and wage increases (3.0% on October 1, 2025), overtime costs, longevity, insurances, actuarially required retirement contributions, worker's compensation, building occupancy charges, rent, food, fuel, and utilities.	Federal	NA	23,200
	Local	NA	147,100
	Restricted	NA	209,700
	GF/GP	NA	\$27,290,900

Major Boilerplate Changes from FY 2024-25

GENERAL SECTIONS

Sec. 206. Disciplinary Action Against State Employees and Prisoners – DELETED

Prohibits MDOC from taking disciplinary action against classified civil service employees or prisoners for communicating with legislators or their staff unless the communication is prohibited by law and MDOC is exercising its authority.

Sec. 210. Contingency Authorization – REVISED

Authorizes up to \$2.5 million in federal and up to \$2.0 million in local contingency funds to be appropriated should funds become available; authorizes expenditure of funds after legislative transfer to specific line items. Executive includes up to \$2.5 million in state restricted contingency authorization and increases local contingency authorization from \$2.0 million to \$2.5 million.

Sec. 212. Report on State Restricted Funds – DELETED

Requires MDOC to work with the state budget office to report on estimated state restricted fund balances, state restricted fund projected revenues, and state restricted fund expenditures.

Sec. 217. Receipt and Retention of Reports – DELETED

Requires MDOC to follow federal and state guidelines for short- and long-term retention of records; authorizes MDOC to electronically retain copies of reports unless otherwise required by federal and state guidelines.

Sec. 218. Report on Policy Changes Made to Implement Public Acts – DELETED

Requires MDOC to report on each specific policy change made by the department to implement a public act affecting the department.

Sec. 219. Expending Available Work Project Authorization – DELETED

Prohibits appropriations that have unexpended work project authorization associated with them, to the extent possible, from being expended until all existing work project authorization for the same purpose is exhausted.

Sec. 220. State Fiscal Recovery Fund (SFRF) – DELETED

Requires the state budget director to ensure that all SFRF revenue is expended by December 31, 2026; authorizes the state budget director to reallocate appropriated funds for the purpose of fully expending the funds; requires all guidance, implementation, and reporting provisions of federal law to be followed; requires the state budget director to notify the appropriations committees of reallocations made; authorizes the state budget director and state departments to make accounting transactions necessary to implement reallocation.

DEPARTMENTAL ADMINISTRATION AND SUPPORT

Sec. 302. Allowing Staff to Reach Highest Pay Levels in Shorter Amount of Time – DELETED

Requires MDOC to submit a report that assesses the cost of allowing corrections officers and corrections medical officers to reach their highest level of pay within 3 years of service instead of reaching it within 5 years of service and the effect it would have on staff.

Major Boilerplate Changes from FY 2024-25

Sec. 303. Staff Retention Strategies – REVISED

Requires MDOC to report on staff retention strategies, including how to improve employee engagement, how to improve employee wellness, how to offer additional training and professional development, mechanisms by which to receive employee feedback, how MDOC considers suggestions made by employees, and steps taken and future plans MDOC has for retention and improving employee wellness. Executive deletes all specific information required in the report; retains requirement to report but on only staff retention strategies.

Sec. 310. Maintenance and Utility Costs at Facilities – DELETED

Requires MDOC to report on maintenance and utility costs, plans for capital improvement and associated costs, the status of capital outlay project accounts, and the expected future useful life for each correctional facility.

Sec. 324. Management-to-Staff Ratio – DELETED

Expresses legislative intent that MDOC maintain a management-to-staff ratio of not more than 1 supervisor for each 8 employees at the central office in Lansing and at northern and southern region administration offices.

OFFENDER SUCCESS ADMINISTRATION

Sec. 403. Matching Parolees with Potential Employers – DELETED

Requires MDOC to ensure, when possible, that all prisoners have potential employer matches in communities to which they will return, prior to each prisoner's initial parole hearing.

Sec. 417. Criminal Justice Reinvestment – REVISED

Requires funding for criminal justice reinvestment to be used for data collection and evidence-based programs designed to reduce recidivism among probationers, parolees, and prisoners; allocates \$600,000 to Muskegon County jail to provide programming and job training services to county jail inmates to prepare them for employment upon release from jail; requires MDOC to report on programs, including reincarceration recidivism rates of participants, employment rates of participants completing the program, and cost of the program per participant. Executive deletes reporting requirement.

Sec. 419. Reporting on Elimination of Prisoner Programming – DELETED

Requires MDOC to report on plans to eliminate programming for prisoners at least 30 days prior to program elimination; defines "programming for prisoners" to mean a department core program or career and technical education program.

FIELD OPERATIONS ADMINISTRATION

Sec. 501. Annual Program Reports – DELETED

Specifies content to be included in reports by MDOC on residential reentry, electronic monitoring, and special alternative incarceration programs (e.g., successful and unsuccessful terminations, end of month populations, length of placements, returns to prison, descriptions of programs, comparison with previous year statistics, impact on prison admissions and jail utilization, cost effectiveness of programs).

Sec. 502. Violators of Parole and Probation – DELETED

Requires MDOC to review and revise proposals for alternatives to prison for technical violators of parole and probation; requires a report on the number of probationers and parolees returned to or sent to prison for new crimes, the number of probationers and parolees returned to or sent to prison for technical violations, the educational history of offenders, the number of offenders that participated in reentry programs, and the number of offenders that participated in substance use disorder treatment programs, mental health programs, or both.

Sec. 503. Residential Alternative to Prison Program – DELETED

Requires MDOC to provide vocational, educational, and cognitive programming in a secure environment to enhance existing alternative sentencing options, increase employment readiness and successful placement rates, and reduce new criminal behavior for the West Michigan probation violator population.

Sec. 504. Prisoners Reviewed for Parole – DELETED

Requires MDOC to report on outcomes of prisoners reviewed for parole, including the number of prisoners reviewed; the number granted or denied parole; the number of decisions deferred; the number of times prisoners were reviewed before being granted or denied parole; the number of paroles granted, denied, or deferred for each of the parole guideline scores of low, average, and high; and the reasons for parole denial or deferment.

HEALTH CARE

Sec. 603. Health Care Utilization Reports – DELETED

Requires MDOC to report on prisoner health care utilization, including the number of inpatient hospital days, outpatient visits, emergency room visits, prisoners receiving off-site in-patient medical care, and the top 10 most common chronic care conditions.

Major Boilerplate Changes from FY 2024-25

Sec. 605. Medicaid Utilization by Prisoners – DELETED

Requires MDOC to report on utilization of Medicaid benefits for prisoners.

CORRECTIONAL FACILITIES AND ADMINISTRATION

Sec. 708. Prisoner Labor and Delivery – DELETED

Requires MDOC to allow prisoners to have one visitor present during labor and delivery, in addition to a doula being present if the prisoner wants to work with a doula; requires visitors to be immediate family members, legal guardians, spouses, or domestic partners; authorizes MDOC to deny access to visitors if there are safety concerns; authorizes MDOC to conduct criminal background checks on visitors.

Sec. 713. Report on Restricted Visiting Privileges – REVISED

Requires MDOC to report on the number of prisoners that lose visiting privileges by race and by violation type, the number of days visitation rights were lost, the number of prisoners that apply to have visiting privileges restored, the number of prisoners that have had visiting privileges restored, and the number of prisoners that have had visiting restrictions extended. Executive deletes requirement to report on the number of days visitation rights were lost.

Sec. 714. Intelligence Unit – DELETED

Requires MDOC to maintain an intelligence unit to conduct investigatory and intelligence operations; requires the intelligence unit to provide telephone intelligence activities previously provided by the contractor; requires savings resulting from in-house telephone intelligence activities to be passed on to prisoners through reduced phone call rates; requires MDOC to continue pursuing all opportunities for further reducing the cost of phone calls.

Sec. 715. Economic Impact and Savings from Prison Closures – DELETED

Requires MDOC to provide notice of plans to close, consolidate, or relocate any correctional facility in the state at least 30 days prior to the effective date of the closure, consolidation, or relocation; requires MDOC to report on the projected savings from closure, consolidation, or relocation and projected impact on staff positions; following closure, consolidation, or relocation, requires a report on actual savings achieved and impact on staff; requires MDOC, when planning to close a correctional facility, to complete an analysis of the potential economic impact of prison closure on the local community.

ONE-TIME APPROPRIATIONS

Sec. 801. Breast Milk Program – DELETED

Requires funding to be used for a program that provides breast milk to newborns of post-partum prisoners; requires MDOC to collaborate with Mama's Mobile Milk to ensure prisoners who have given birth within the last 18 months have the opportunity to breastfeed, including expressing milk and providing necessary supplies; grants immunity from criminal and civil liability to MDOC; requires Mama's Mobile Milk to report quarterly; designates unexpended funds as a work project appropriation.

Sec. 802. In-Reach Services Expansion – DELETED

Requires MDOC to allocate \$500,000 in one-time funding, in addition to \$900,000 in ongoing funding, to expand provision of in-reach parole planning services to all parolees prior to release from prison.

Sec. 803. Nation Outside – DELETED

Requires funding to be used to support a contract with the goal of supporting peer-led reentry programming; requires Nation Outside to enlist Wayne State University to perform an independent program evaluation; requires a report on program outcomes.

Sec. 804. Peer-Led Reentry Services – DELETED

Requires MDOC to allocate \$500,000 in one-time funding, in addition to \$1.5 million in ongoing funding, to expand provision of peer-led reentry services to parolees.

Sec. 805. Thumb Correctional Facility Education Center – DELETED

Designates funding for the Thumb education center as a work project appropriation; states that the purpose of the project is to provide educational programming and vocational training at the facility; designates unexpended funds as a work project appropriation.