

FY 2024-25: STATE POLICE
Summary: As Passed by the House
House Bill 5510 (H-2)



Analyst: Michael Crossen

| IDG/IDT | FY 2023-24 Enacted as of 2/7/24 | FY 2024-25 Executive | FY 2024-25 House | FY 2024-25 Senate | FY 2024-25 Conference | Difference: House From FY 2023-24 Enacted | |
|-------------------|---------------------------------------|-------------------------|----------------------|----------------------|--------------------------|---|-------------|
| | | | | | | Amount | % |
| | \$26,244,400 | \$27,189,800 | \$27,189,800 | \$ | \$ | \$945,400 | 3.6 |
| Federal | 88,805,100 | 99,062,700 | 99,062,700 | | | 10,257,600 | 11.6 |
| Local | 4,904,800 | 4,975,700 | 4,975,700 | | | 70,900 | 1.4 |
| Private | 35,000 | 35,000 | 35,000 | | | 0 | 0.0 |
| Restricted | 165,787,800 | 174,984,300 | 174,984,300 | | | 9,196,500 | 5.5 |
| GF/GP | 607,564,000 | 626,961,000 | 686,170,300 | | | 78,606,300 | 12.9 |
| Gross | \$893,341,100 | \$933,208,500 | \$992,417,800 | \$ | \$ | \$99,076,700 | 11.1 |
| FTEs | 3,832.0 | 3,856.0 | 3,849.0 | | | 17.0 | 0.4 |

Note: Appropriation figures for FY 2024-25 include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Michigan Department of State Police (MSP) is the state's primary law enforcement and emergency response authority. The department is responsible for criminal law enforcement and investigation, traffic and motor carrier safety, and homeland security. The department is also responsible for the administration and implementation of various state programs, technologies, and specialized services intended to enhance the capabilities and coordination of federal, state, and local law enforcement agencies, the criminal justice system, and the entire public safety community.

Major Budget Changes from FY 2023-24 Enacted Appropriations

1. Climate Change Emergency Disaster Relief

House includes \$50.0 million GF/GP to provide financial assistance to local units of government to cover costs of natural events caused by climate change resulting in negative economic impacts, widespread or severe damage, injury, or loss of life that are not otherwise eligible for reimbursement for emergency disaster relief from the federal government. Executive does not include.

| | | |
|--------------|------------|---------------------|
| Gross | \$0 | \$50,000,000 |
| GF/GP | \$0 | \$50,000,000 |

2. Public Safety Academy Assistance Programs

House includes \$14.6 million GF/GP and reappropriates \$2.9 million from the 2022 work project balance for federal ineligible expenses for a total of \$17.5 million to provide scholarships for police academy recruits and assistance with salaries for police cadets. Scholarships would be capped at \$20,000 per recruit and assistance with salaries would be capped at \$4,000 per police cadet. Executive does not include.

| | | |
|--------------|------------|---------------------|
| Gross | \$0 | \$14,600,000 |
| GF/GP | \$0 | \$14,600,000 |

3. FY 2023-24 Trooper Recruit School Annualization

Executive includes \$5.5 million GF/GP to support departmental expenses incurred for 50 troopers projected to graduate from trooper recruit school during FY 2023-24. Supported costs would include fleet leasing, IT support, salaries, and benefits. House concurs.

| | | |
|--------------|-----------|--------------------|
| Gross | NA | \$5,473,000 |
| GF/GP | NA | \$5,473,000 |

4. Law Enforcement Training, Recruitment, and Retention Grants

Executive includes \$5.0 million GF/GP (one-time) to support application-based grants available to local law enforcement agencies for the purposes of recruiting, training, integrating, and retaining licensed law enforcement officers. House does not include.

| | | |
|--------------|------------|------------|
| Gross | \$0 | \$0 |
| GF/GP | \$0 | \$0 |

| | | FY 2023-24 Enacted (as of 2/7/24) | FY 2024-25 House Change |
|---|-----------------------|---|-------------------------------|
| Major Budget Changes from FY 2023-24 Enacted Appropriations | | | |
| 5. Contracts and Services | Gross | \$1,600,000 | \$0 |
| a) <u>Executive</u> removes \$1.6 million GF/GP that was included in FY 2023-24 as a one-time appropriation for contracts and services. Of that amount, \$1.4 million was allocated to support executive security and \$200,000 was allocated for traffic control at Michigan International Speedway. <u>House</u> retains. | GF/GP | \$1,600,000 | \$0 |
| b) <u>Executive</u> includes \$2.0 million GF/GP for executive security services, which the FY 2024-25 executive recommendation designates as ongoing funding. <u>House</u> does not include. | Gross GF/GP | \$0 \$0 | \$0 \$0 |
| 6. Capitol Security | FTE | NA | 6.0 |
| <u>Executive</u> includes \$1.4 million GF/GP and authorization for 13.0 additional state property security officers who would be assigned to the Capitol Building to operate and monitor weapons detection equipment installed at building entrances. <u>House</u> includes \$500,000 GF/GP and authorization for 6.0 FTE positions. | Gross GF/GP | NA NA | \$500,000 \$500,000 |
| 7. State Employees' Retirement System Implementation Costs | Gross | \$0 | \$500,000 |
| <u>House</u> includes \$500,000 GF/GP to cover additional pension-related costs resulting from enactment of House Bills 4665, 4666, and 4667 which would make changes to membership eligibility to certain retirement systems for certain law enforcement officers. <u>Executive</u> does not include. | GF/GP | \$0 | \$500,000 |
| 8. Intelligence Operations Software Licensing | Gross | NA | \$474,000 |
| <u>Executive</u> includes \$474,000 GF/GP to offset increased software licensing fees charged by vendors for software that is used by the Intelligence Operations Division (IOD) for collecting, compiling, and analyzing digital evidence retrieved from mobile devices during criminal investigations. The vendor previously assessed a flat rate licensing fee but has revised the licensing structure to require 7 IOD locations to each retain a separate license. <u>House</u> concurs. | GF/GP | NA | \$474,000 |
| 9. University Cold Case Program Partnerships | Gross | \$0 | \$400,000 |
| <u>House</u> includes \$400,000 GF/GP to distribute evenly to the cold case course programs at Western Michigan University and Northern Michigan University for programmatic and operational expenses. The programs provide workforce development training related to criminal investigation tactics, forensic science and law, and review of cold homicide and missing person cases. <u>Executive</u> does not include. | GF/GP | \$0 | \$400,000 |
| 10. Firearm Disposal | Gross | \$0 | \$250,000 |
| <u>House</u> includes \$250,000 GF/GP for administrative costs, including staffing, facilities, and travel related expenses, for the secure disposal of firearms received by the department under 1939 PA 328, MCL 750.239. <u>Executive</u> does not include. | GF/GP | \$0 | \$250,000 |
| 11. In-Service Training | Gross | \$18,240,000 | (\$250,000) |
| <u>House</u> removes \$250,000 GF/GP from the In-Service Training line item which supports the MCOLES in-service continuing professional education (CPE) program, to ensure licensed law enforcement officers maintain a level of proficiency and professionalism on specific contemporary issues. <u>Executive</u> does not include. | GF/GP | \$18,240,000 | (\$250,000) |
| 12. Breathalyzer Maintenance | Gross | NA | \$83,100 |
| <u>Executive</u> includes \$83,100 GF/GP to offset increased costs for annual maintenance of MSP's 200 breathalyzer units. <u>House</u> concurs. | GF/GP | NA | \$83,100 |

| | FY 2023-24 Enacted (as of 2/7/24) | FY 2024-25 House Change |
|---|---|-------------------------------|
| Major Budget Changes from FY 2023-24 Enacted Appropriations | | |
| 13. FTE Authorization Increase | FTE | NA |
| <u>Executive</u> includes authorization for 11.0 FTE positions, with 6.0 FTE positions allocated to the Department Services line, 1.0 FTE position allocated to the Professional Development Bureau line, and 4.0 FTE positions allocated to the Intelligence Operations Division line. The Department Services FTEs would be utilized to fulfill internal control requirements and to assist with GASB changes; the Professional Development Bureau FTE would be used to support the Drug Recognition Expert Program; and the Intelligence Operations Division FTEs would be used to hire 911 dispatchers for Crawford County. <u>House</u> concurs. | Gross | NA |
| | GF/GP | NA |
| | | 11.0 |
| | | \$0 |
| | | \$0 |
| 14. Technical Adjustments | Gross | NA |
| <u>Executive</u> includes additional IDG/IDT, federal, and state restricted funding authorization from numerous sources for numerous line items to reflect increased revenues that can support department projects and objectives. Some of the larger adjustments include the following: | IDG/IDT | NA |
| <ul style="list-style-type: none"> • \$5.0 million increase in federal Department of Justice funding • \$4.5 million increase in federal Department of Transportation funding • \$3.0 million increase in state restricted Criminal Justice Information Center Service Fees • \$2.3 million increase in state restricted State Police Service Fees. | Federal | NA |
| | Restricted | NA |
| | GF/GP | NA |
| <u>House</u> concurs. | | \$16,955,000 |
| | | 204,000 |
| | | 10,583,900 |
| | | 6,167,100 |
| | | \$0 |
| 15. Removal of FY 2023-24 One-Time Appropriations | Gross | \$11,741,900 |
| <u>Executive</u> removes \$13.3 million Gross (\$12.4 million GF/GP) of one-time funding that was included in the FY 2023-24 budget to support the following: | Federal | 951,600 |
| <ul style="list-style-type: none"> • FY 2023-24 Trooper Recruit School (\$4.8 million GF/GP) • Community-Based Crisis Response Pilot Grants (\$1.5 million GF/GP) • Emergency Alert System Upgrades (\$1.5 million GF/GP) • MCOLES Active Shooter Response Training (\$1.3 million GF/GP) • Gun Violence Prevention (\$1.2 million GF/GP) • Firearms Safety (\$500,000 GF/GP). | GF/GP | \$10,790,300 |
| <u>House</u> concurs. | | (\$11,741,900) |
| | | (951,600) |
| | | (\$10,790,300) |
| 16. Economic Adjustments | Gross | NA |
| <u>Executive</u> includes adjustments to reflect increased costs of \$21.8 million Gross (\$17.4 million GF/GP) for negotiated salary and wage increases (5.0% on October 1, 2024), insurances, actuarially required retirement contributions, worker's compensation, building occupancy charges, rent, and other economic adjustments. <u>House</u> concurs. | IDG/IDT | NA |
| | Federal | NA |
| | Local | NA |
| | Restricted | NA |
| | GF/GP | NA |
| | | \$21,833,500 |
| | | 741,400 |
| | | 625,300 |
| | | 70,900 |
| | | 3,029,400 |
| | | \$17,366,500 |

Major Boilerplate Changes from FY 2023-24

Sec. 206. Disciplinary Action Against State Employees – RETAINED

Prohibits departments from taking disciplinary action against employees in the state classified civil service for communicating with legislators or their staff; stipulates disciplinary action may be taken if the communication is prohibited by law and disciplinary action is exercised as authorized by law. (Governor deemed this section unenforceable in FY 2023-24.) Executive revises. House retains.

Sec. 210. Contingency Authorization – RETAINED

Allows for the legislative transfer process to increase federal authorization by up to \$2.0 million and state restricted authorization by up to \$4.0 million. Executive revises to provide local authorization of up to \$1.0 million and private authorization of up to \$200,000. House retains.

Major Boilerplate Changes from FY 2023-24

Sec. 211. Transparency Website – RETAINED

Requires department to provide data necessary for DTMB to maintain a searchable website that is accessible by the public at no cost that includes expenditure data, data on payments made to vendors, and data on number of active employees, job specifications, and wage rates. Executive deletes. House retains.

Sec. 212. State Restricted Funds Report – RETAINED

Requires department and State Budget Office to report on state restricted fund balances, projected state restricted fund revenues, and state restricted fund expenditures. Executive deletes. House retains.

Sec. 214. Performance Metrics Website – DELETED

Requires department to maintain a publicly accessible website that identifies and tracks its performance against key metrics used to monitor and improve its performance. Executive deletes. House concurs.

Sec. 216. FTE Vacancies and Remote Work Report – RETAINED

Requires department to provide quarterly report on FTE counts by classification and actual FTE position counts compared to authorized FTE position counts; requires detailed accounting of vacant positions. Executive revises to delete all reporting requirements except for a comparison of FTE positions authorized and positions filled. House retains.

Sec. 217. Prioritization of In-person Work for State Workforce – RETAINED

States intent of legislature is to maximize efficiency of state workforce and, where possible, prioritize in-person work; requires department to post its in-person, remote, or hybrid work policy on its website. Executive deletes. House retains.

Sec. 218. State Administrative Board Transfers – DELETED

Stipulates that the legislature may inter-transfer funds via concurrent resolution if the State Administrative Board transfers funds. (*Governor deemed this section unenforceable in FY 2023-24.*) Executive deletes. House concurs.

Sec. 219. Receipt and Retention of Required Reports – RETAINED

Requires department to receive and retain copies of all reports required; requires federal and state guidelines to be followed for short-term and long-term retention of records; authorizes department to electronically retain copies of reports unless otherwise required by federal and state guidelines. Executive deletes. House retains.

Sec. 220. Reporting Requirement on Policy Changes – RETAINED

Requires department to report on policy changes made in order to implement enacted legislation. Executive deletes. House retains.

Sec. 221. Severance Pay Report – DELETED

Requires department and agencies to report name and any amount of severance pay given to high-ranking department officials; requires department and agencies to submit annual report on total amount of severance pay remitted to former employees during prior fiscal year and total number of those employees; defines "severance pay". Executive deletes. House concurs.

Sec. 222. Work Project Expenditures – RETAINED

Prohibits appropriations from being expended in cases where existing work project authorization is available for the same expenditures. (*Governor deemed this section unenforceable in FY 2023-24.*) Executive deletes. House retains.

Sec. 223. Grants Transparency – DELETED

Provides process requirements for grants or projects awarded to single recipient organizations or local governments. Executive deletes. House concurs.

Sec. 226. Post Closure or Consolidation – RETAINED

Requires MSP to notify listed recipients when it recommends closure or consolidation of any MSP post and to include a local and state impact study. Executive deletes. House retains.

Sec. 227. Privatization Project Plans – RETAINED

Requires submission of a project plan if MSP presents the state employer with a plan to privatize and requires evaluation within 30 months. (*Governor deemed this section unenforceable in FY 2023-24.*) Executive deletes. House retains.

Sec. 233. Data Privacy – RETAINED

Expresses legislative intent that MSP protect data from unauthorized access or use and lists measures; requires department to notify data subjects if an unauthorized person accesses their information. Executive deletes. House retains.

Sec. 234. Officer Evaluation Criteria – RETAINED

Prohibits use of citation volumes as a metric for performance evaluation and prohibits setting of a specified number of citations for an officer. (*Governor deemed this section unenforceable in FY 2023-24.*) Executive deletes. House retains.

Major Boilerplate Changes from FY 2023-24

Sec. 402. Criminal Justice Information Center – RETAINED

Requires MSP to (1) maintain criminal justice information systems in support of public safety and law enforcement communities; (2) conduct at least 30 outreach activities targeted to criminal justice agencies and to report on these activities; (3) compile crime statistics; (4) compile and evaluate traffic crash reports; (5) provide traffic crash reports for \$15 per incident or an extract of electronic traffic crash data for \$0.25 per incident; (6) report traffic crash report revenues, expenditures, and adequacy; (7) maintain, disseminate, and exchange criminal history and juvenile records; (8) maintain records, including firearms licensure records; (9) provide background check volume processed by the Internet Criminal History Access Tool; requires that Criminal Justice Information Center Service Fees carry forward and not lapse to the general fund; requires unexpended revenue generated by local State Records Management System Fees to carry forward and not lapse to the general fund. Executive revises to delete item (9). House retains.

Sec. 404. Biometrics and Identification – REVISED

Requires MSP to (1) manage specified identification databases; (2) provide data on submissions to the Automated Fingerprint Identification System database; (3) maintain staffing and resources to achieve an average 28-day wait time for polygraph examinations, with a goal of an average 15-day wait time; (4) post changes to protocols for retention and purging of DNA records. Executive revises to delete item (3). House revises to eliminate "maintain staffing and resources".

Sec. 409. Firearm Disposal – NEW

Requires MSP to use funds from the Firearm Disposal line item for administrative costs, including staffing, facilities, and travel related expenses for the disposal of firearms as described under 1939 PA 328, MCL 750.239. House adds.

Sec. 601. General Law Enforcement and Traffic Safety – RETAINED

(1) Stipulates that MSP troopers are not prohibited from responding to criminal or emergency situations and are to make every effort to protect residents; (2) requires MSP to maintain staff and resources to enhance traffic safety and dedicate a minimum of 455,200 hours to statewide patrol, with a minimum of 40,000 in distressed cities; (3) requires MSP to report number of residence checks of registered sex offenders; (4) requires report on Secure Cities Partnership. (*Governor deemed item (2) in this section unenforceable in FY 2023-24.*) Executive revises to delete item (2). House retains.

Sec. 602. Criminal Investigations – RETAINED

(1) Requires MSP to identify and apprehend criminals through investigations; (2) requires maintenance of investigation hours; (3) requires MSP to meet or exceed case clearance rate of 62%; (4) requires MSP to provide training opportunities to local law enforcement partners related to gambling law, opioid investigations, and other legal and law enforcement issues; (5) requires MSP to maintain staffing to investigate an average level of opioid cases and to link investigations among partners. (*Governor deemed items (2) through (5) in this section unenforceable in FY 2023-24.*) Executive revises to delete items (2) through (5). House retains.

Sec. 604. Fire Investigations – RETAINED

(1) Requires MSP to provide fire investigation training and assistance; (2) requires MSP to maintain readiness for a specified number of requests for fire investigation services and be available for call out statewide. (*Governor deemed item (2) in this section unenforceable in FY 2023-24.*) Executive revises to delete item (2). House retains.

Sec. 701. Intelligence and Special Operations – RETAINED

(1) Requires MSP to operate the Michigan Intelligence Operations Center for Homeland Security (MIOC); (2) requires MSP to provide timely and accurate information to partners regarding critical information key resource threats and to increase public awareness on how to report suspicious activity; (3) requires MSP to operate Cyber Section and to maintain staffing; (4) requires MSP to provide digital forensic analysis and states case turnaround goal. (*Governor deemed items (3) and (4) in this section unenforceable in FY 2023-24.*) Executive revises to delete items (3) and (4). House retains.

Sec. 702. Specialized Support Teams – RETAINED

(1) Requires MSP to provide specialized support services; (2) requires MSP to maintain staffing and resources to provide training and maintain readiness to respond to an average number of specialty service requests; (3) requires canine unit to be available for call out 100% of the time; (4) requires bomb squad unit to be available for call out 100% of the time; (5) requires emergency support teams to be available for call out 100% of the time; (6) requires marine services team to be available for call out 100% of the time; (7) requires aviation services to be available for call out 100% of the time, unless prohibited by weather or mechanical breakdown; (8) requires maintenance of adequate levels of staffing and resources to provide security services at state Capitol Building and surrounding buildings and requires a minimum of 35,000 patrols at state-owned and leased facilities. (*Governor deemed items (2) through (8) in this section unenforceable in FY 2023-24.*) Executive revises to delete items (2) through (8). House retains.

Major Boilerplate Changes from FY 2023-24

Sec. 704. Emergency Management and Homeland Security – RETAINED

(1) Requires MSP to coordinate emergency and disaster response activities of governmental units; (2) authorizes expenditure of appropriated funds to call upon state agencies or departments to protect life or property or to protect health or safety of any area under a state of emergency or disaster; requires report to state budget director and submission of recommendations to legislature for supplemental appropriations; (3) authorizes MSP to expend additional funds from various sources to provide emergency management training or emergency response activities with notification of legislature; limits federal receive and expend under Sec. 704(3) and Sec. 232 to \$105.0 million; (4) requires MSP to maintain partnerships to protect the state from all hazards; (5) requires MSP to serve local emergency management preparedness programs and local emergency planning committees, operate and maintain State Emergency Operations Center, respond to civil disorders and natural disasters at a specified level, and perform hazardous materials response training; (6) requires MSP to conduct a minimum of three training sessions to enhance emergency response; (7) appropriates amounts necessary from Disaster and Emergency Contingency Fund to cover costs related to disasters and emergencies; (8) requires reporting on Disaster and Emergency Contingency Fund expenditures; (9) requires MSP to report biannually on assessment of critical infrastructure vulnerabilities; (10) allows the carryforward of unexpended Emergency Management and Homeland Security Training Center revenue. (*Governor deemed items (8) and (9) in this section unenforceable in FY 2023-24.*) Executive revises to delete items (8) and (9) House retains.

Sec. 801. Community-Based Crisis Response Pilot Grants – DELETED

(1) Requires MSP to make grants available to the cities of Ann Arbor, Dearborn, and Kalamazoo, to support new or existing community-based response programs; (2) requires a grant recipient to provide a 25% match; (3) limits an individual grant award to \$500,000; (4) defines "community-based response program"; (5) provides work project authorization; (6) allows MSP to expend up to \$50,000 for administration of the grants; (7) requires recipients to submit reports to MSP; (8) requires MSP to submit a report on the grant program. Executive deletes. House concurs.

Sec. 801. Law Enforcement Training, Recruitment, and Retention Grants – NOT INCLUDED

Requires MSP to utilize applicable funds to provide grants to local law enforcement agencies to recruit, train, integrate, and retain licensed law enforcement officers; limits individual grant awards to \$500,000. Executive adds. House does not include.

Sec. 801. Climate Change Emergency Disaster Relief – NEW

Requires the department to provide financial assistance to local units of government to cover costs of natural events caused by climate change resulting in negative economic impacts, widespread or severe damage, injury, or loss of life that are not otherwise eligible for reimbursement for emergency disaster relief from the federal government; designates unexpended funds as a work project appropriation. House adds.

Sec. 802. Michigan International Speedway Traffic Control – RETAINED

Allocates \$200,000 from the Contracts and Services line item for provision of traffic control support at MIS. Executive deletes. House retains.

Sec. 803. Appropriation of Work Project Funds – NEW

Appropriates \$2.9 million of unexpended funds appropriated in 2022 PA 194 for Federal Ineligible Expenses for Public Safety Academy Assistance Programs. House adds.

Sec. 803. Emergency Alert System Upgrades – DELETED

Requires MSP to implement a statewide redundant emergency alert system network and perform equipment upgrades. Executive deletes. House concurs.

Sec. 804. Public Safety Academy Assistance Programs – NEW

Requires funding appropriated in section 803 and the line item to be used for providing scholarships for police academy recruits and assistance with salaries for police cadets; caps scholarship amounts at \$20,000 per recruit and caps assistance with salaries at \$4,000 per police cadet; lists eligibility requirements for receiving scholarships; authorizes MCOLES to use up to \$140,000 of the appropriation for administration; designates unexpended funds as a work project appropriation. House adds.

Sec. 804. Active Shooter Response Training – DELETED

Requires \$1.3 million to be allocated to MCOLES for active shooter response training. Executive deletes. House concurs.

Sec. 805. State Employees' Retirement System Implementation Costs – NEW

Requires funds in the State Employees' Retirement System Implementation Costs line item to be used to cover additional pension-related costs resulting from enactment of House Bills 4665, 4666, and 4667. House adds.

Sec. 805. Firearms Safety – DELETED

Allows MSP to utilize funds appropriated for Firearms Safety to collaborate with MDHHS to distribute gun safety equipment to the public and law enforcement agencies at no cost. Executive deletes. House concurs.

Major Boilerplate Changes from FY 2023-24

Sec. 806. University Cold Case Program Partnerships – NEW

Requires funds in the University Cold Case Program Partnerships line item to be used to provide \$200,000 each to case course programs at Western Michigan University and Northern Michigan University for programmatic and operational expenses. House adds.