



Budget Briefing: Military and Veterans Affairs

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Briefing Topics

- Funding Sources
- Appropriation Areas
- Major Budget Topics

Department Military and Veterans Affairs

The Department of Military and Veterans Affairs serves the dual purpose of providing an operational military force in support of state and federal homeland security needs and providing a network of services and programs in support of the state's veteran population and their families.

- The **Michigan National Guard** serves to protect the lives and property of Michigan citizens during times of emergency and civil unrest, and to assist the federal government in defending the sovereign interest of the United States. Ongoing state-level operations include:
 - Maintaining operational armories
 - Maintaining operational military training sites and support facilities
 - Michigan Youth ChalleNGe Academy (MYCA)
 - Military Family Relief Fund
 - Starbase Program
 - Michigan National Guard Tuition Assistance Program
- The **Michigan Veterans Affairs Agency (MVAA)** has oversight responsibility of delivery of services and programs to veterans. This includes:
 - Michigan Veterans' Facility Authority oversees the operation of the state veterans homes (Grand Rapids, Chesterfield Township, and D.J. Jacobetti in Marquette)
 - Michigan Veterans Trust Fund
 - Veterans Service Organization (VSO) grants

Key Budget Terms

Fiscal Year: The state's fiscal year (FY) runs from October to September. FY 2020-21 is October 1, 2020 through September 30, 2021.

Appropriation: Authority to expend funds. An appropriation is not a mandate to spend. Constitutionally, state funds cannot be expended without an appropriation by the legislature.

Line Item: Specific appropriation amount that establishes spending authorization for a particular program or function in a budget bill.

Boilerplate: Specific language sections in a budget bill that direct, limit, or restrict line item expenditures, express legislative intent, and/or require reports.

Lapse: Appropriated amounts that are unspent or unobligated at the end of a fiscal year. Appropriations are automatically terminated at the end of a fiscal year unless designated as a multi-year work project under a statutory process. Lapsed funds are available for expenditure in the subsequent fiscal year.

Note: Unless otherwise indicated, historical budget figures in this presentation have not been adjusted for inflation.

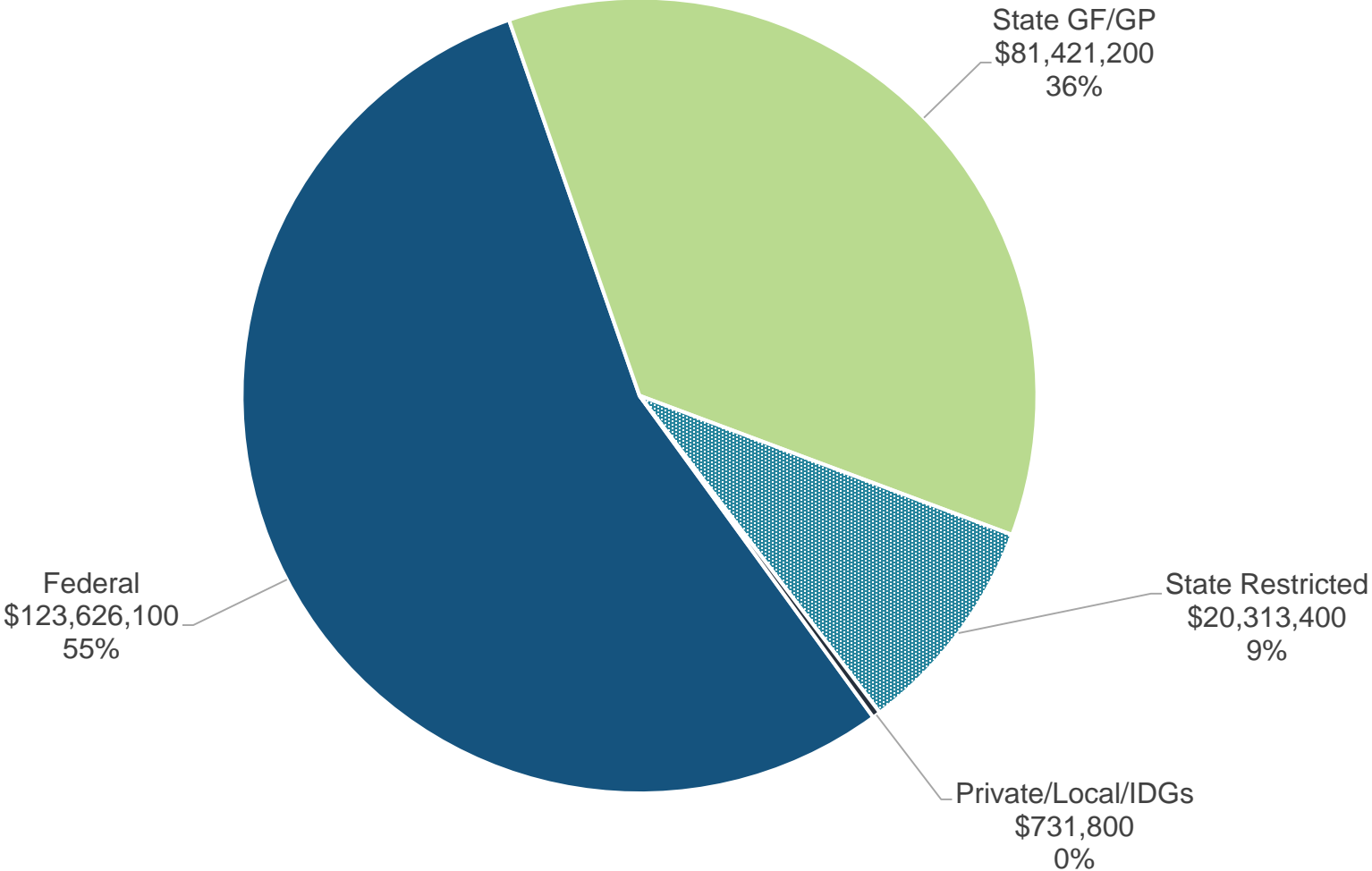
Funding Sources

FY 2020-21 DMVA Budget

Fund Source	Funding	Description
Gross Appropriations	\$226,092,500	Total spending authority from all revenue sources
Interdepartmental Grants (IDG) Revenue	101,800	Funds received by one state department from another state department, usually for services provided
Adjusted Gross Appropriations	\$225,990,700	Gross appropriations excluding IDGs; avoids double counting when adding appropriation amounts across budget areas
Federal Revenue	123,626,100	Federal grant or matching revenue; generally dedicated to specific programs or purposes
Local Revenue	0	Revenue received from local units of government for state services
Private Revenue	630,000	Revenue from individuals and private entities, including payments for services, grants, and other contributions
State Restricted Revenue	20,313,400	State revenue restricted by the State Constitution, state statute, or outside restriction that is available only for specified purposes; includes most fee revenue
State General Fund/General Purpose (GF/GP) Revenue	\$81,421,200	Unrestricted revenue from taxes and other sources available to fund basic state programs and other purposes determined by the legislature

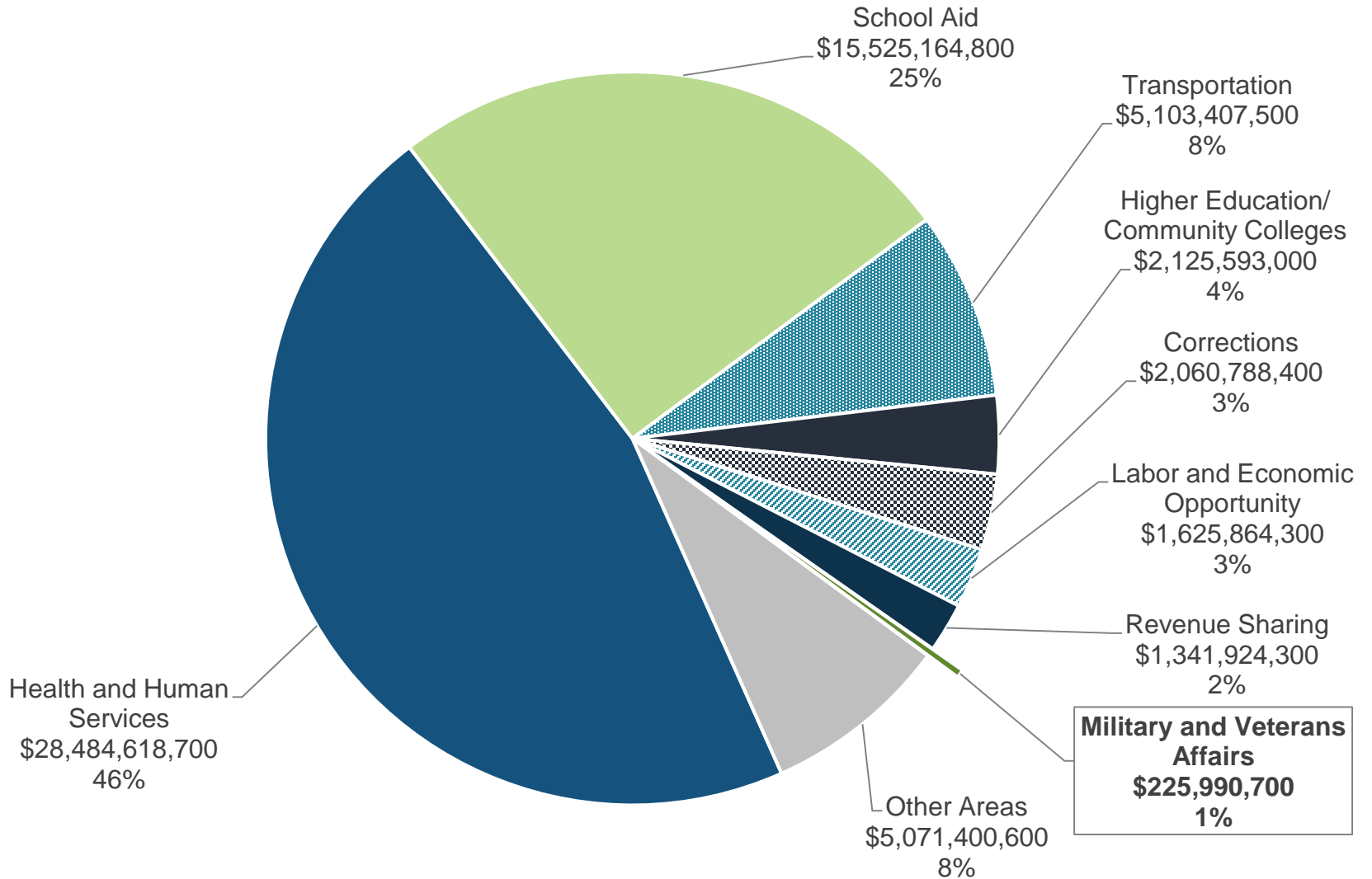
FY 2020-21 Fund Sources

55% of the \$226.1 million DMVA budget consists of federal funding, which includes matching funds for armory and training site operations and maintenance, the Michigan Youth ChalleNGe Academy, the state veterans' homes, and the Starbase program.



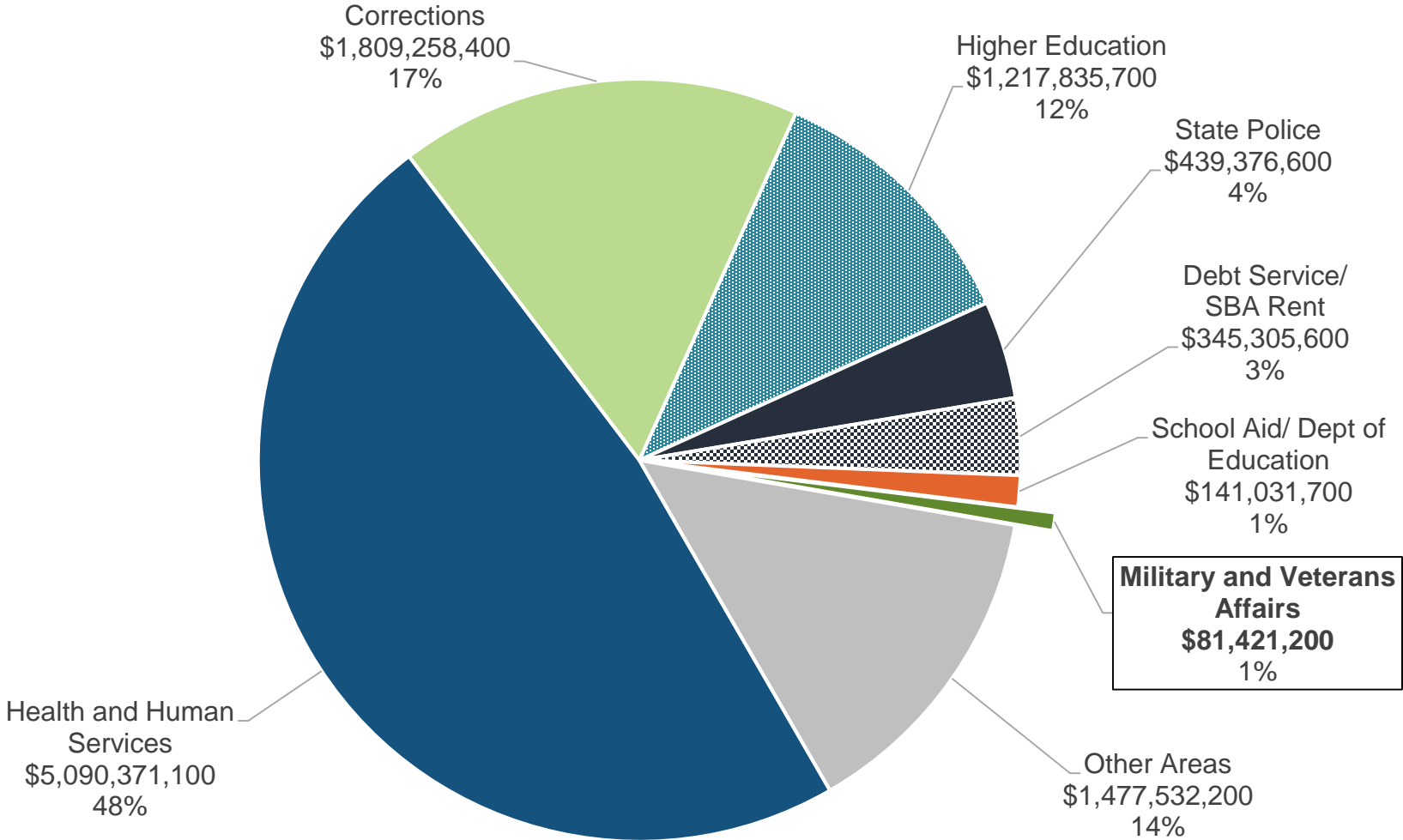
DMVA Share of Total State Budget

The DMVA budget represents less than 1% of the **\$61.6 billion** state budget (adjusted gross) for FY 2020-21.



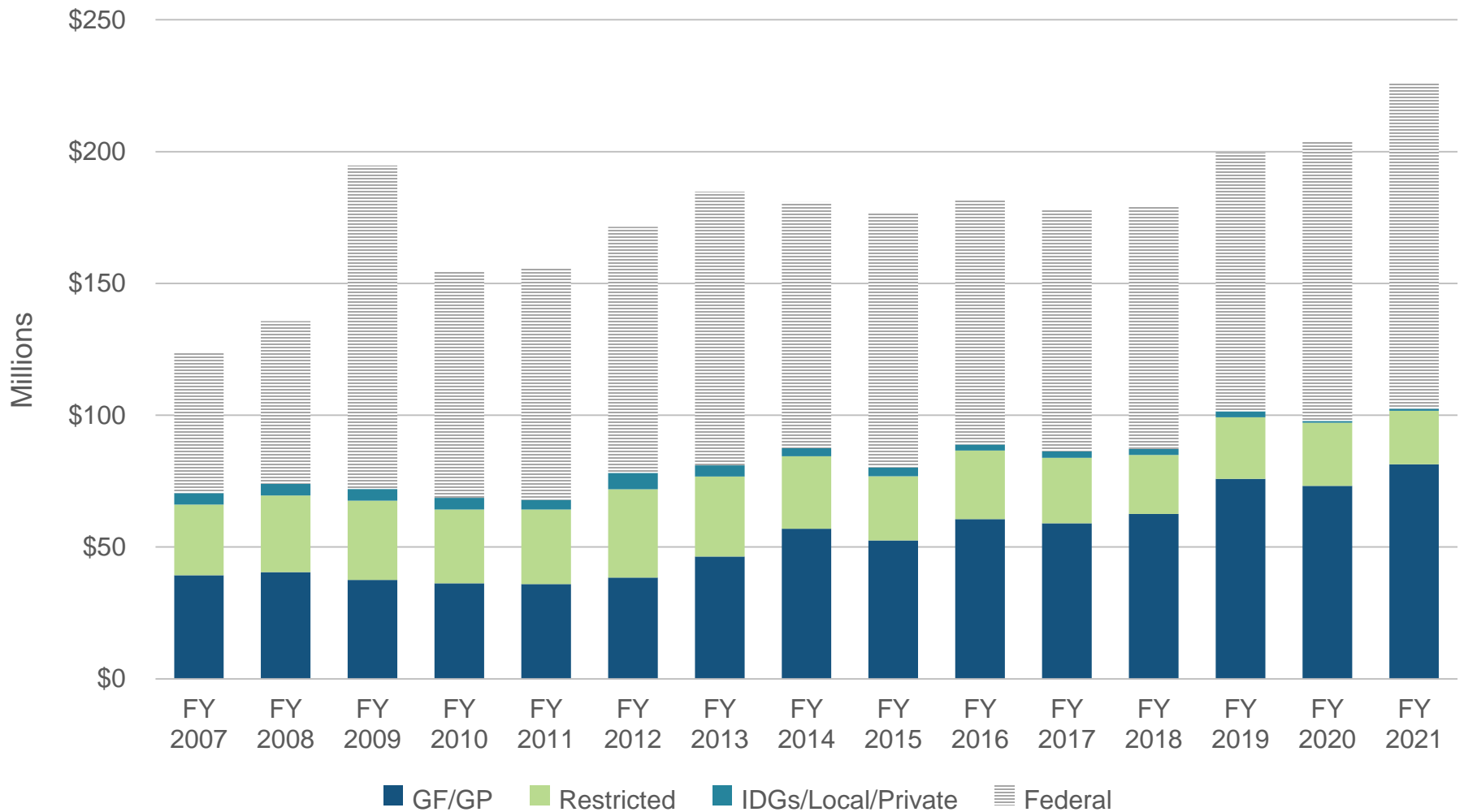
DMVA Share of Total GF/GP Budget

The DMVA budget represents 1% of the state's \$10.6 billion GF/GP budget for FY 2020-21.



DMVA Funding History

Funding for Military and Veterans Affairs has grown by approximately **83%** since FY 2006-07. Large portions of the overall increase come from the establishment of the MVAA in 2012, as well as an increase in federal revenues over the time period. In FY 2020-21, there was \$7.6 million GF/GP increase for a new veterans home and an \$18.9 million federal increase for a new National Guard Readiness Training Center.



Appropriation Areas

DMVA Appropriation Areas

Military: Unclassified positions, the state's National Guard armories and training facilities, the MYCA and Starbase program, and other National Guard operations.

MVAA: Administration of various support services to veterans and their families including Michigan Veteran Resource Center, military discharge document retrieval, and oversight of the Michigan Veterans' Facility Authority. Administration and costs of Veteran Service Organization grants and County Veteran Service Fund grants to counties.

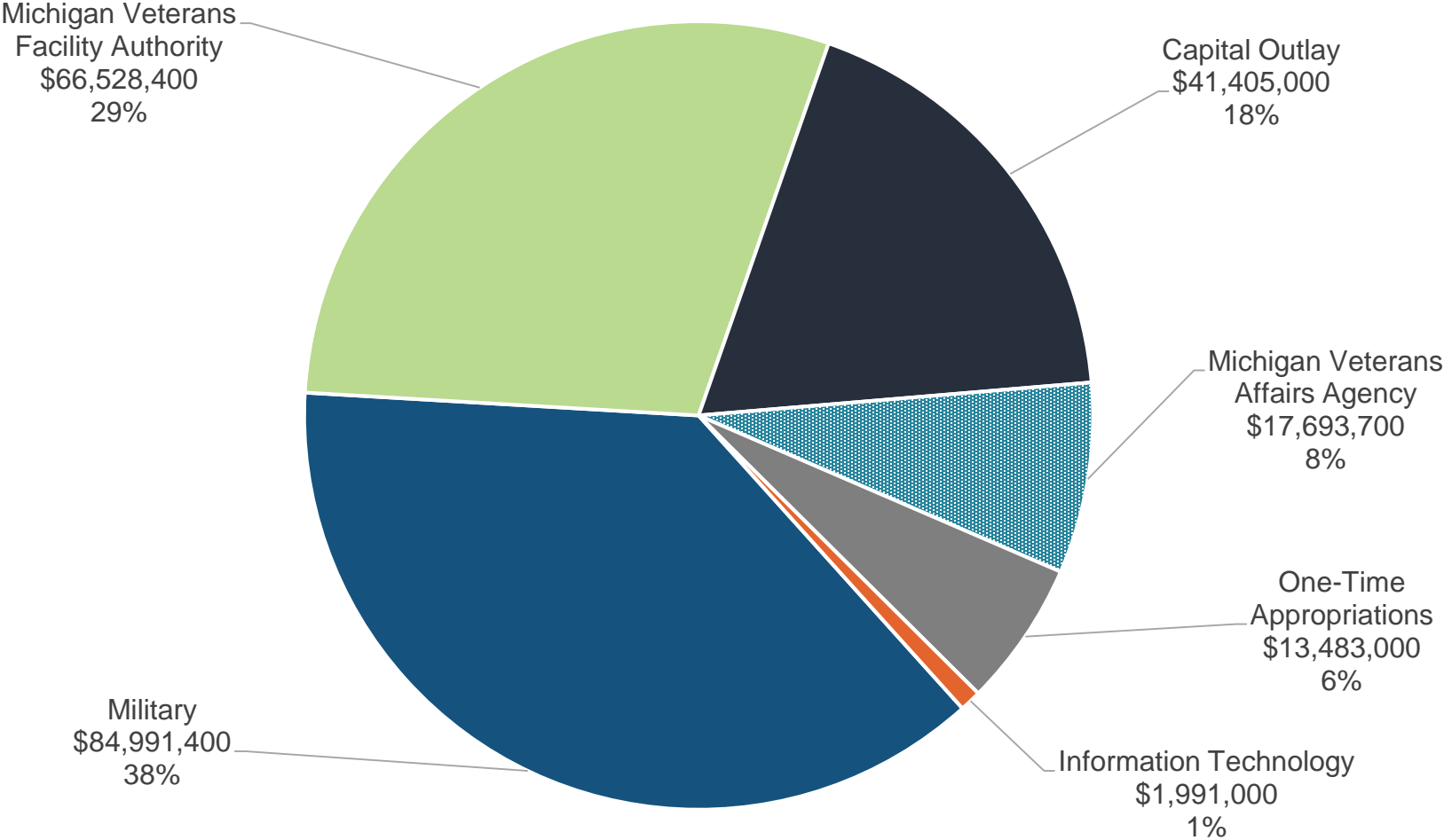
MVFA: Administration of the state's three veterans homes: Grand Rapids Home for Veterans, D.J. Jacobetti Home for Veterans in Marquette, and Chesterfield Township Home for Veterans, as well as the veterans cemetery in Grand Rapids.

Capital Outlay: Special maintenance projects at National Guard headquarters, armories, and state veterans homes.

Information Technology: Provides for the department's IT services and projects.

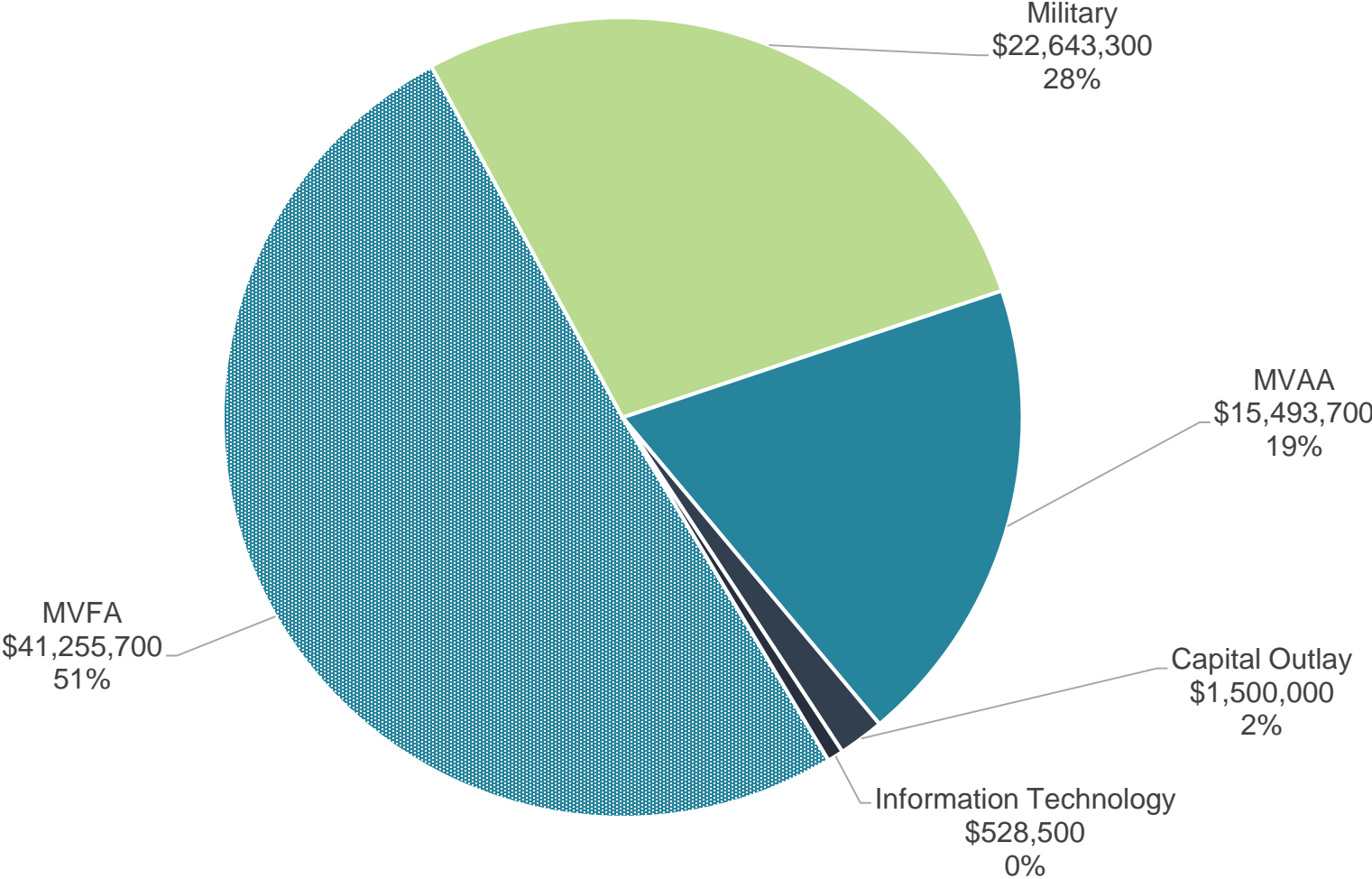
FY 2020-21 Gross Appropriations

43% of the \$226.1 million DMVA budget directly supports veterans services and related administrative costs, the large majority of which are funded through GF/GP appropriations.



FY 2020-21 GF/GP Appropriations

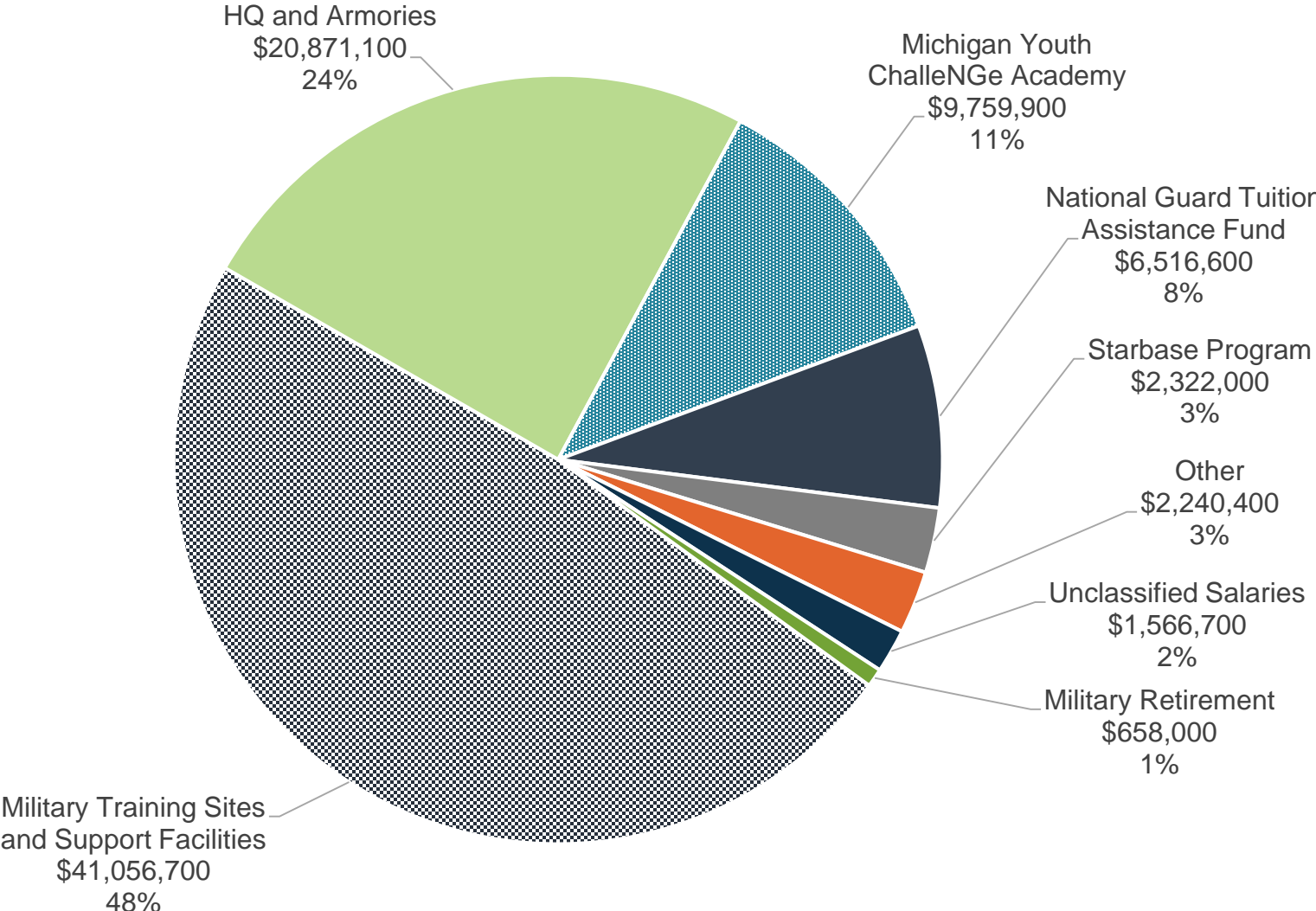
GF/GP funds totaling **\$81.4 million** are more heavily concentrated in veterans homes and related services – with the Grand Rapids Home for Veterans receiving the most – and less heavily concentrated in military operations.



Major Budget Topics

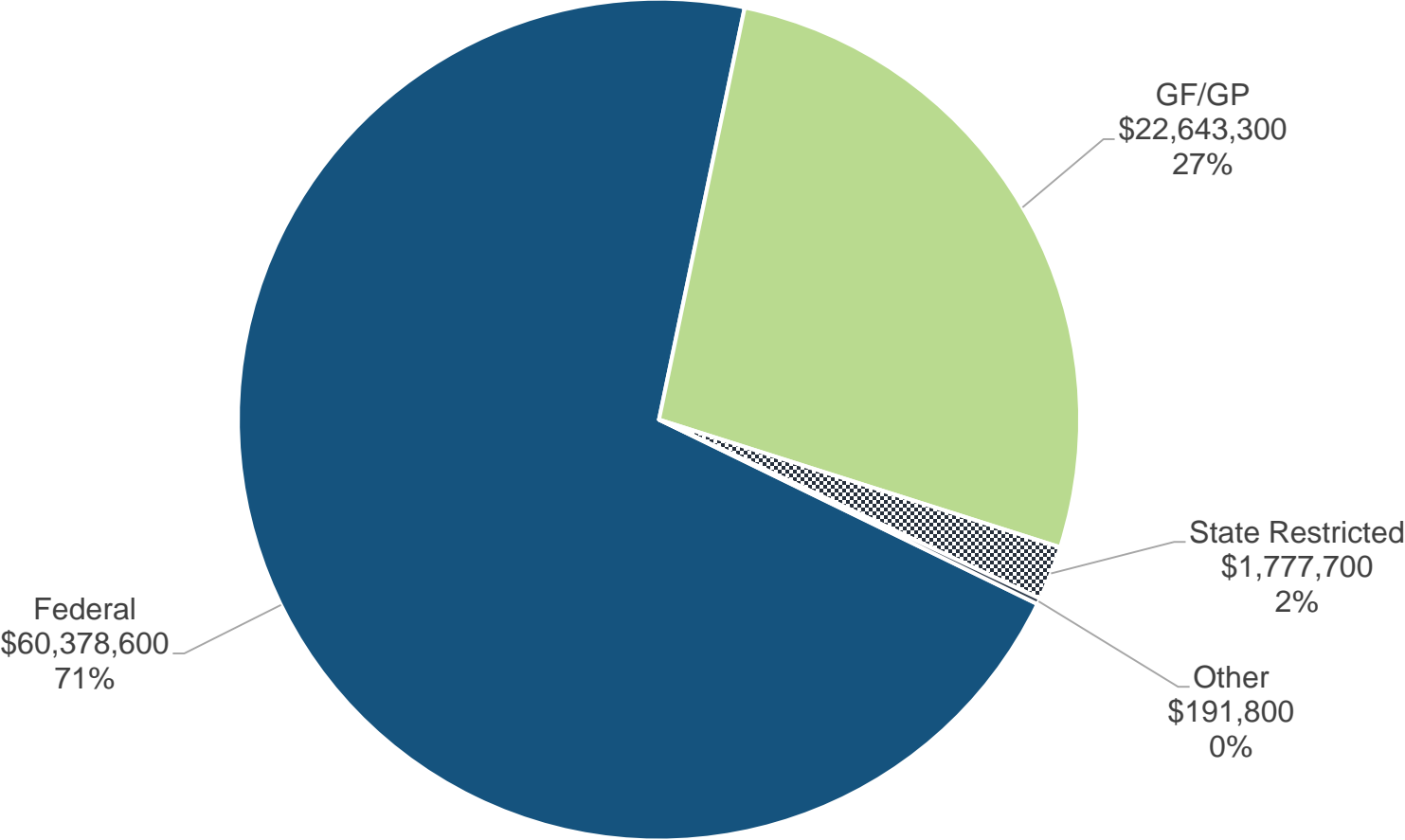
FY 2020-21 Military Appropriations

Funding for Military Training Sites and Support Facilities funding is **48%** of the total appropriation (**\$85.0 million**) for the Military appropriation unit.



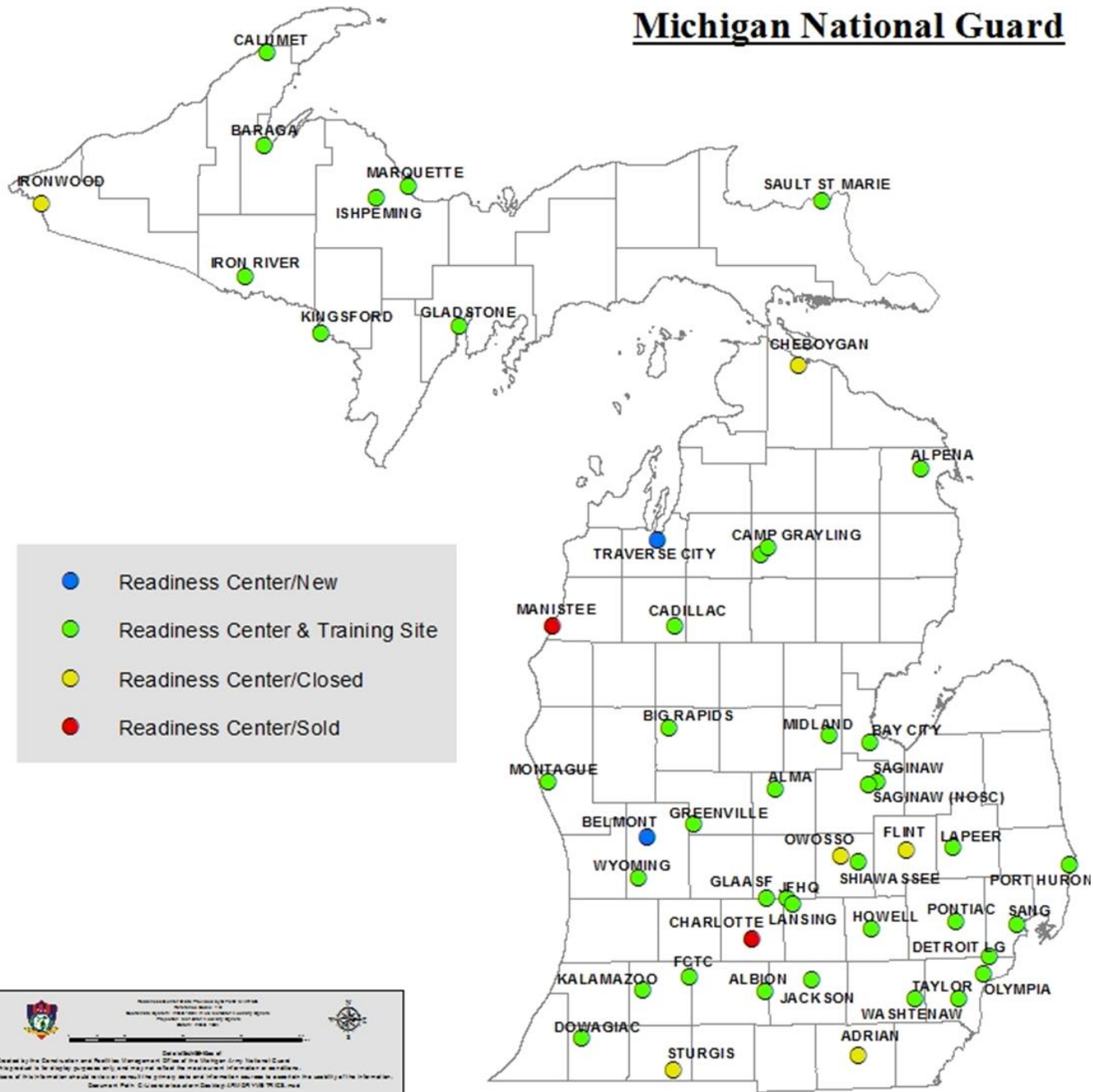
FY 2020-21 Military Fund Sources

Federal revenues comprise 71% of the total fund sources for the Military appropriations unit.



Armories and Training Centers

Michigan National Guard



Army National Guard Training Sites

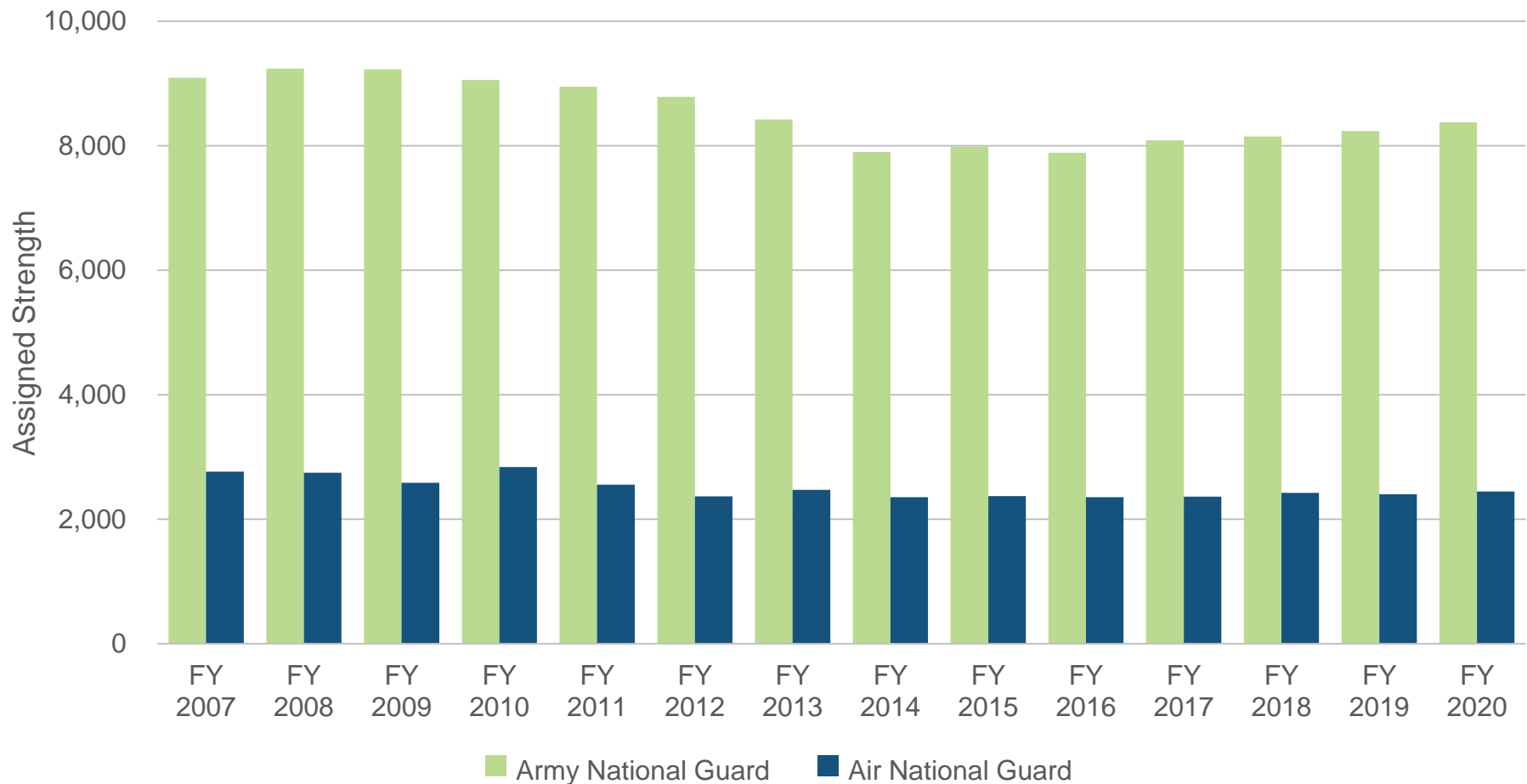
- Camp Grayling
- Fort Custer Training Center

Air National Guard Training Sites

- Alpena Combat Readiness Training Center
- Battle Creek Air Base
- Selfridge Air Base

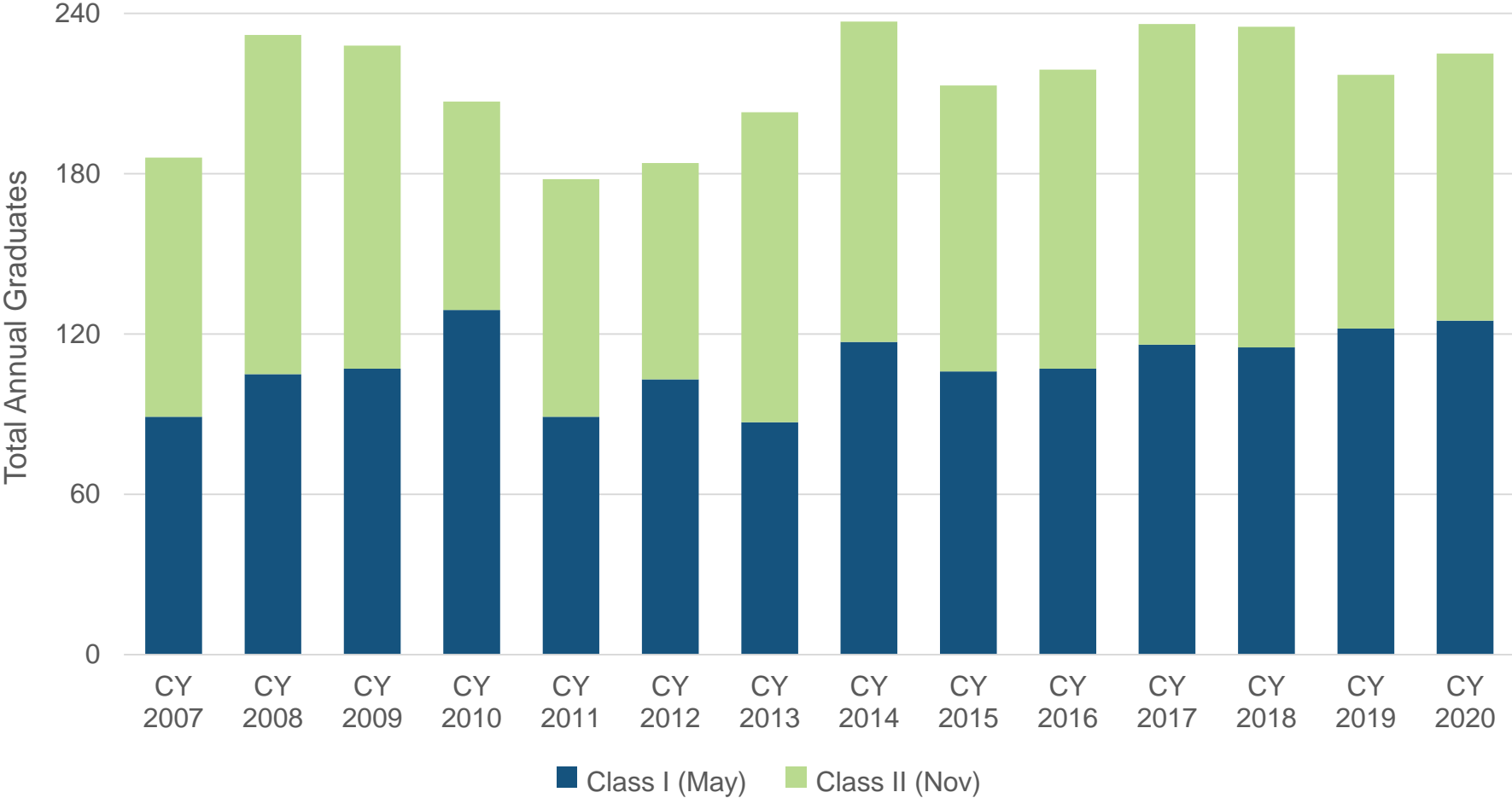
Michigan National Guard – Assigned Strength

Total assigned strength in the Michigan National Guard increased to 10,824 personnel from FY 2018-19, with Army strength 8,377 and Air strength at 2,447.



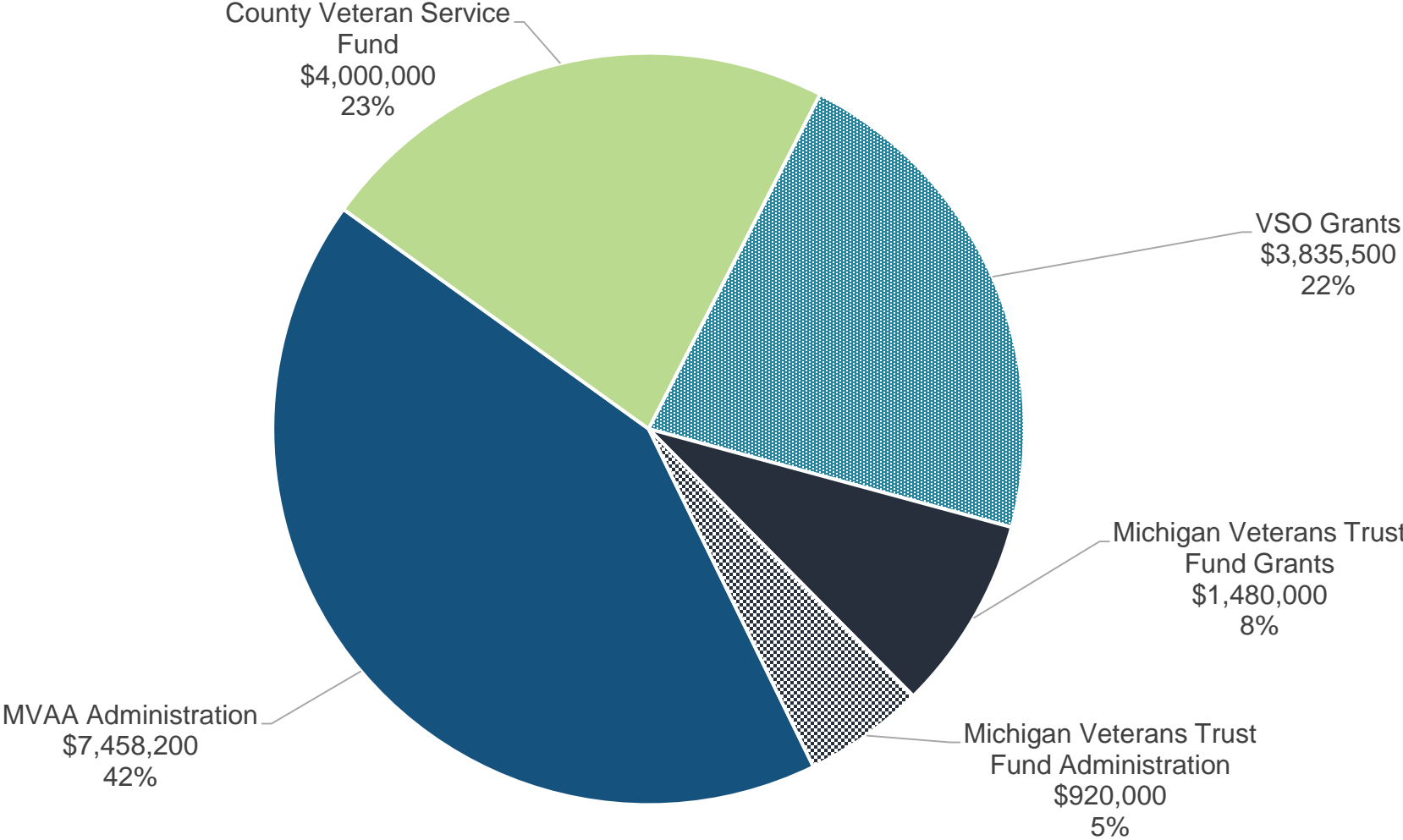
Michigan Youth ChalleNGe Academy

Voluntary basic training-style program for at-risk youth administered by the department. The program includes two 22-week residential programs (Ft. Custer) per calendar year, followed by a 12-month post-residential mentoring phase for graduates. Academic, vocational, and fiduciary services are under contract with Marshall Public Schools.



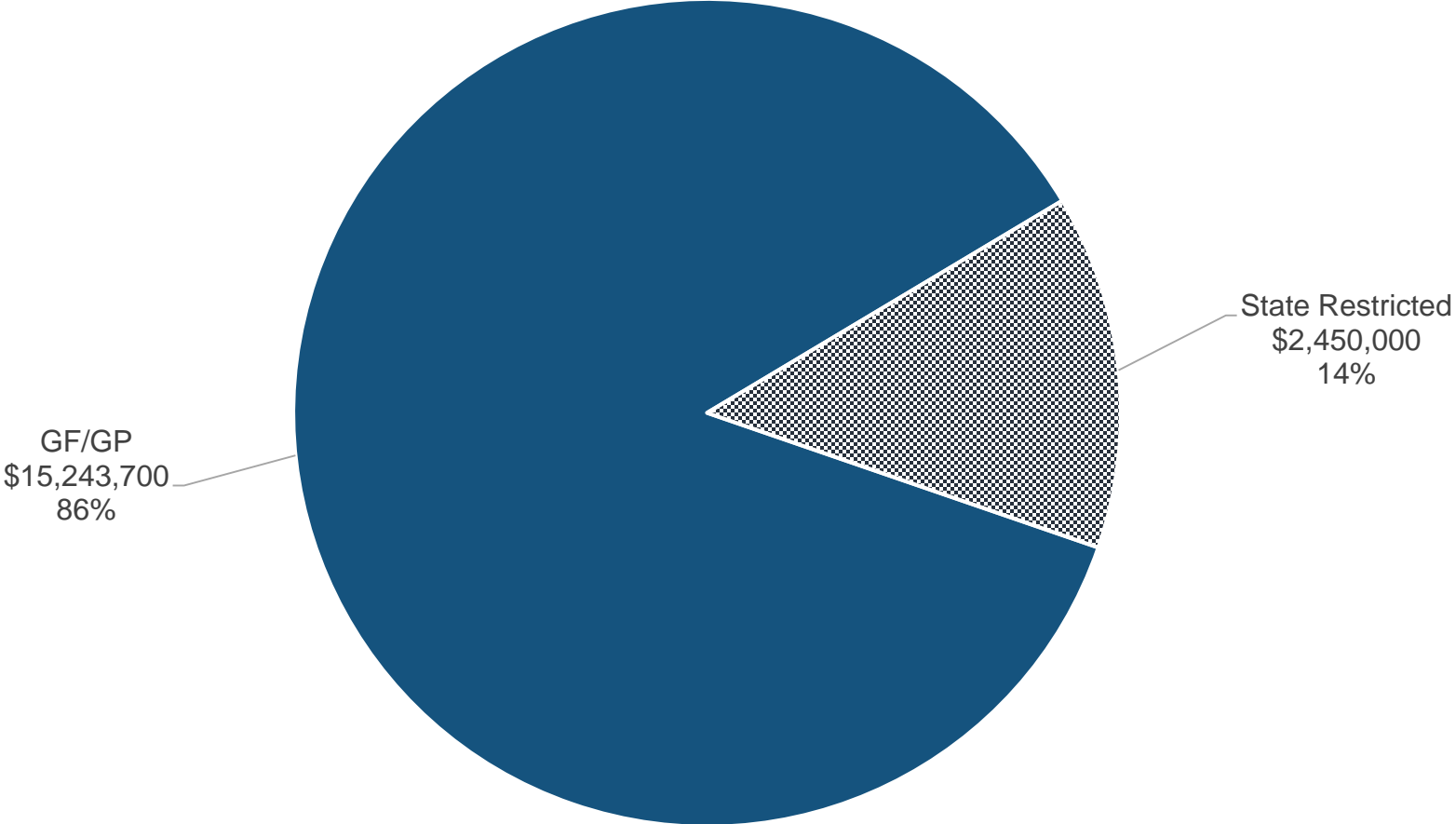
FY 2020-21 MVAA Appropriations

Administrative and personnel costs comprise **47%** of total appropriations (**\$17.7 million**) for the Michigan Veterans Affairs Agency.



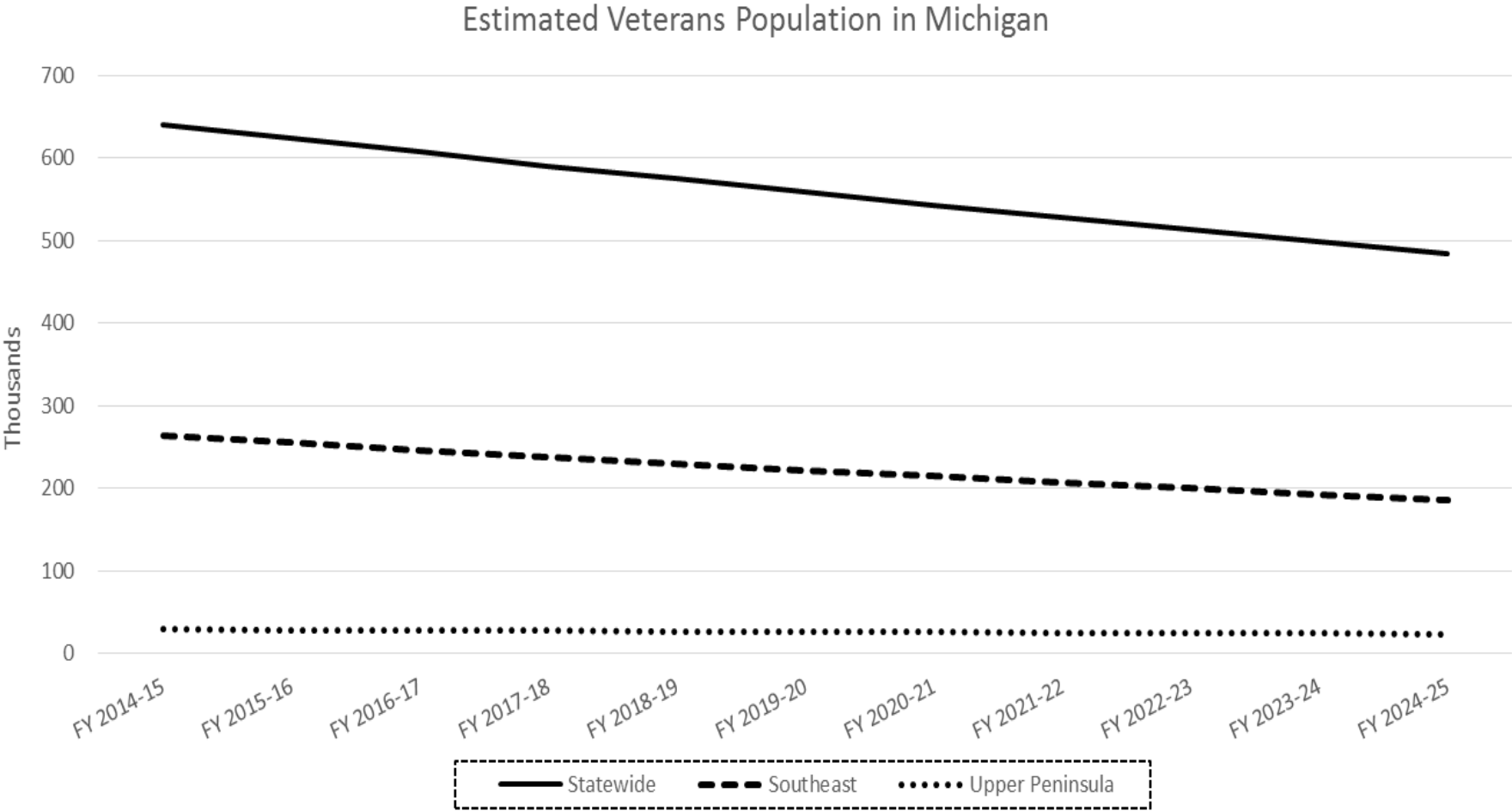
FY 2020-21 MVAA Fund Sources

GF/GP appropriations comprise **86%** of total fund sources for the Michigan Veterans Affairs Agency.



Michigan Veterans Population

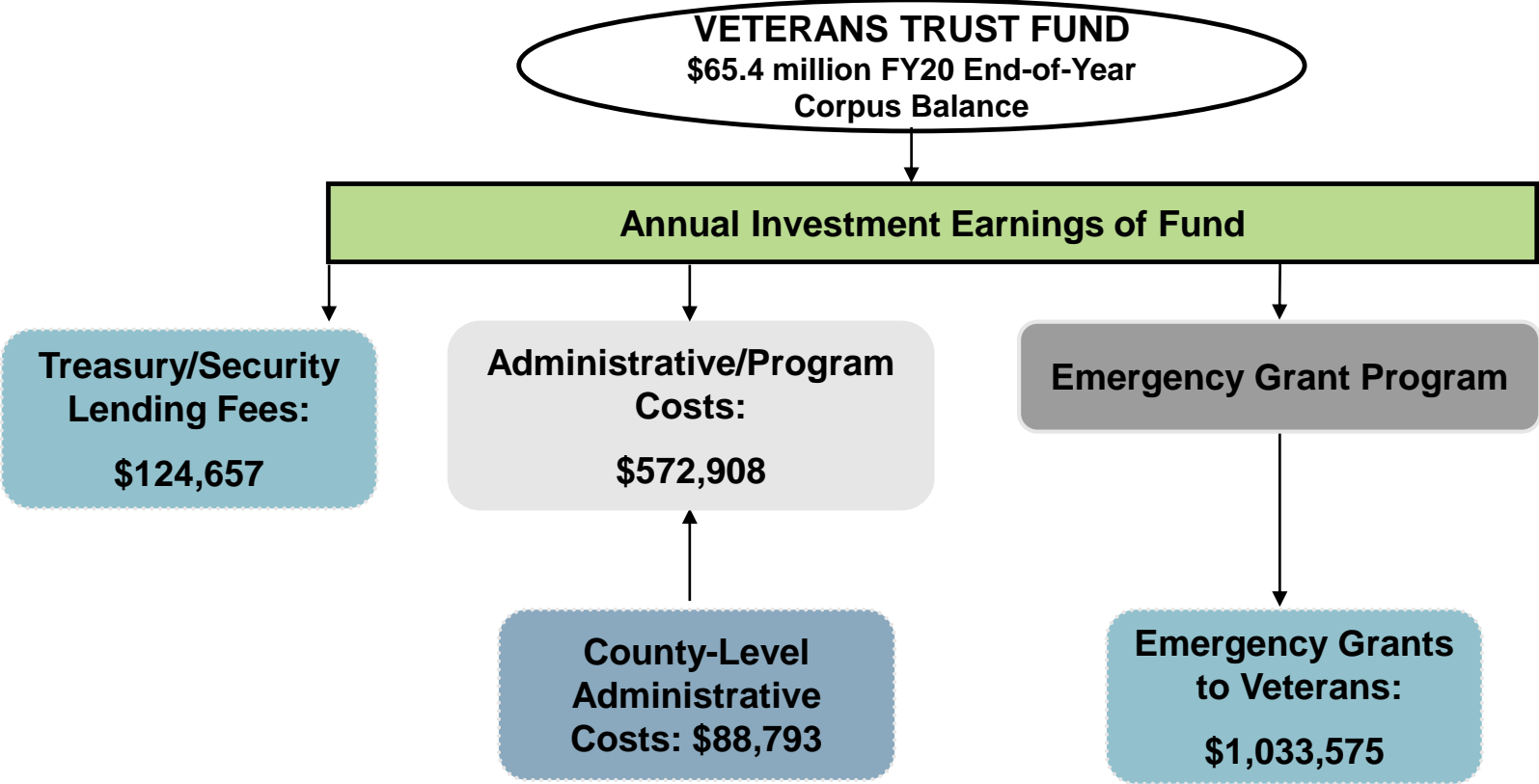
The total estimated statewide veteran population is approximately 570,000 as of May 2019, the most recent veteran population survey. Wayne County is home to the largest proportion of veterans with an approximate population of 83,000, followed by Oakland and Macomb Counties with approximately 55,000 and 46,000 veterans, respectively.



Note: Population projections extracted from the USDVA VetPop2014 survey.

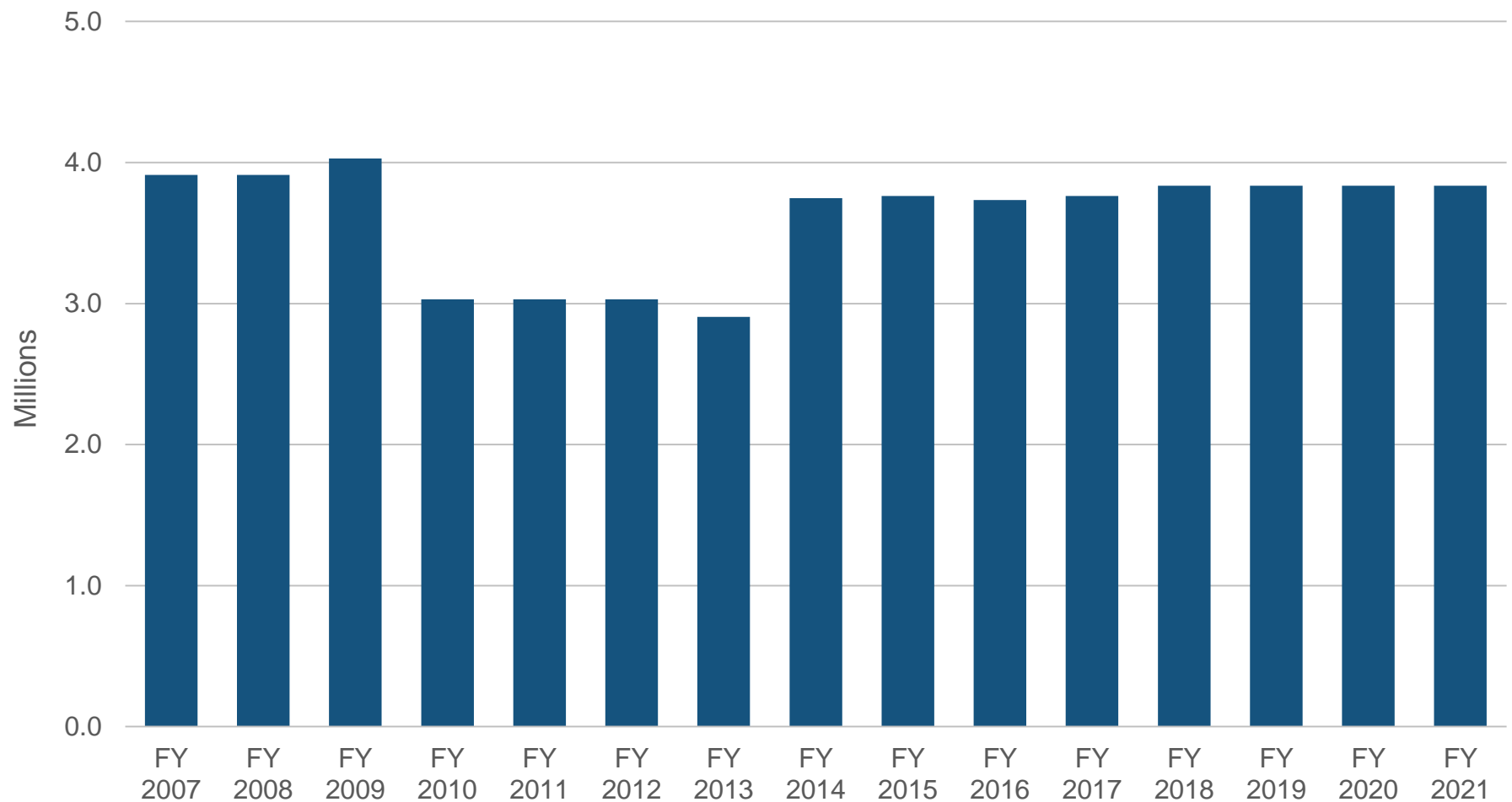
Michigan Veterans Trust Fund

Established in 1946 with \$50.0 million in principal, the trust fund investment earnings provide emergency financial assistance grants to veterans for temporary, unforeseen hardships (e.g., housing, utilities, food, medical, and transportation).



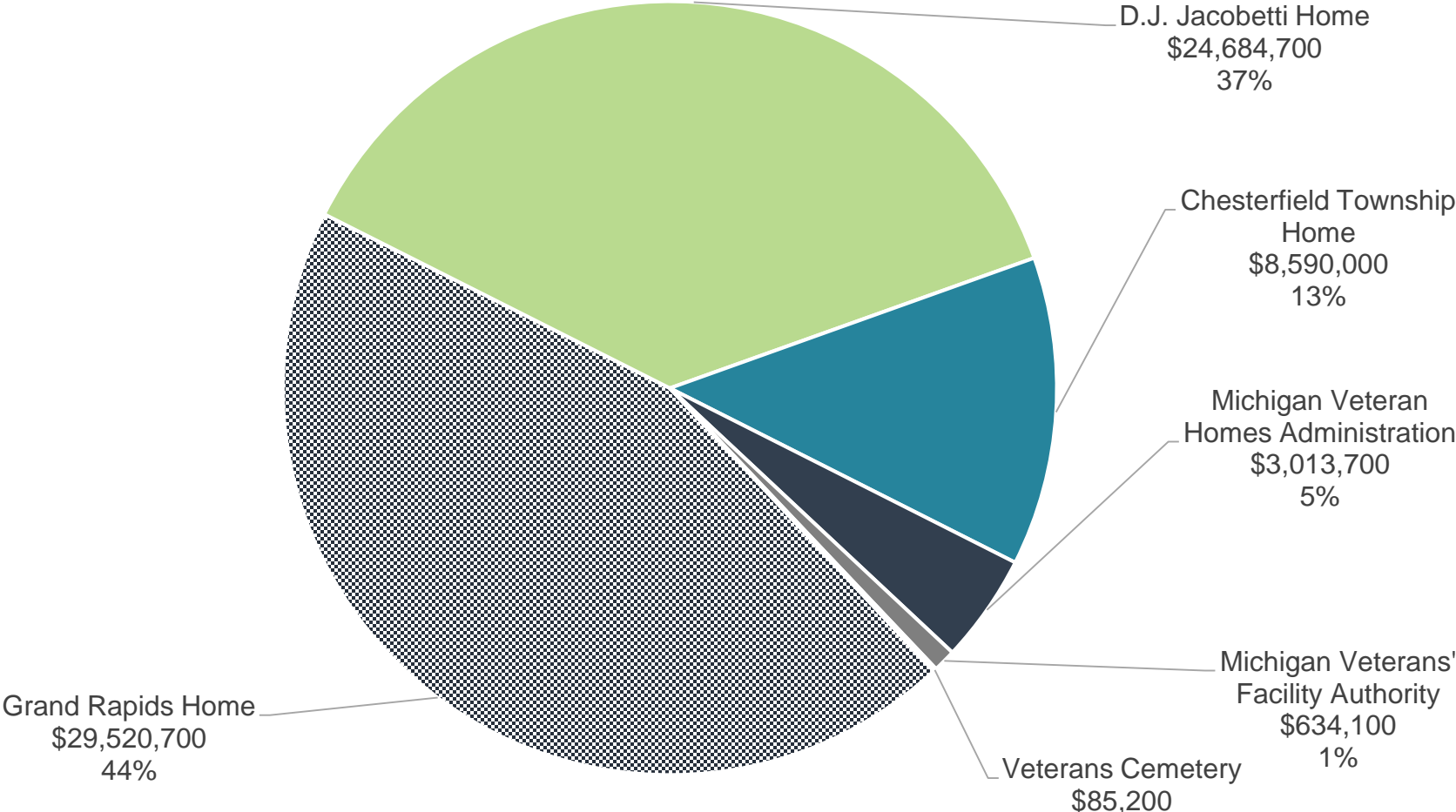
Veterans Service Organization Grants

Grant payments to VSOs have remained steady from FY 2006-07 to FY 2020-21 except for a decrease in funding between FY 2009-10 and FY 2012-13. Reduced funding was due, in large part, to Great Recession era budget cuts.



Michigan Veterans' Facility Authority

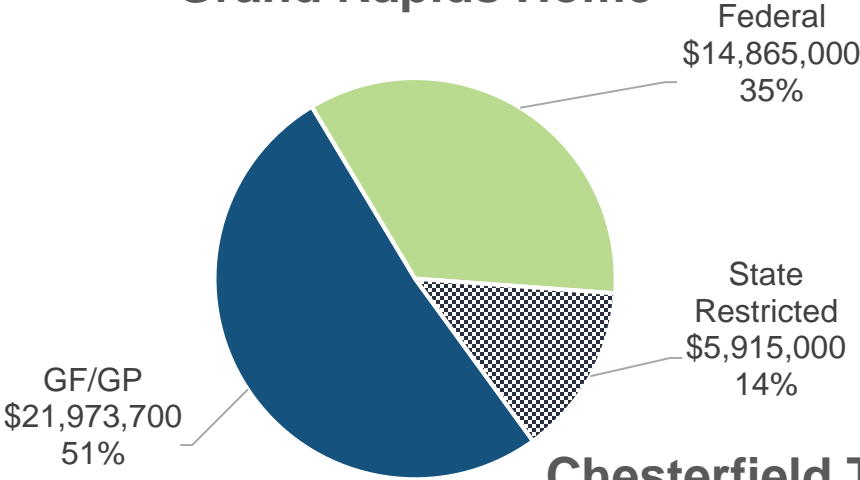
Established by 2016 PA 560, Michigan Veterans' Facility Authority (MVFA) oversees construction and administration of state veterans homes. MVFA is budgeted as a new section in the FY 2020-21 and includes line items for the homes, for Michigan Veteran Homes Administration, and for the Veterans Cemetery.



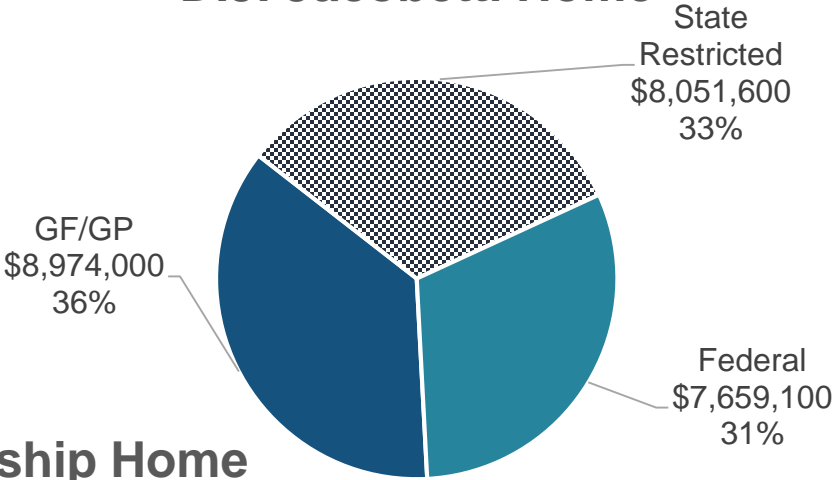
FY 2020-21 Veteran Homes Fund Sources

Michigan's three state veterans homes are mainly funded from three revenue sources: federal reimbursements for Medicare and Medicaid qualified patients and facilities, collections of resident assessments, and GF/GP.

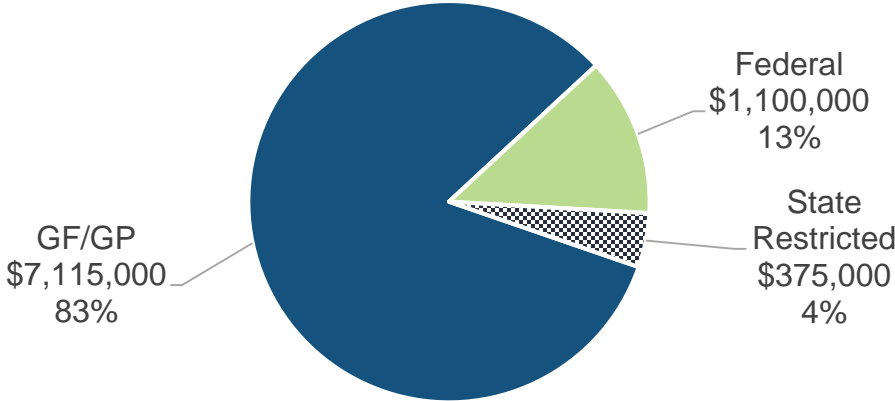
Grand Rapids Home



D.J. Jacobetti Home

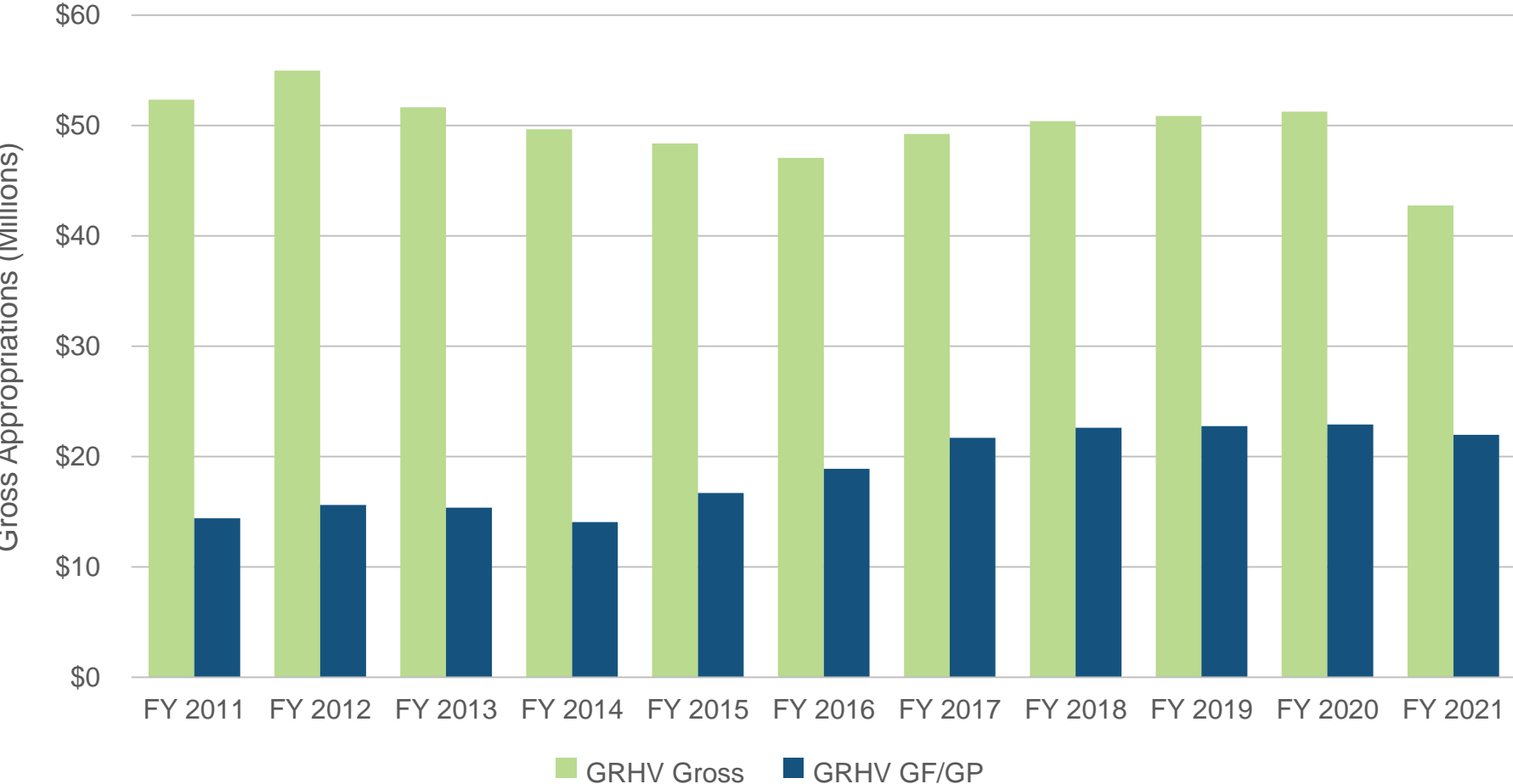


Chesterfield Township Home



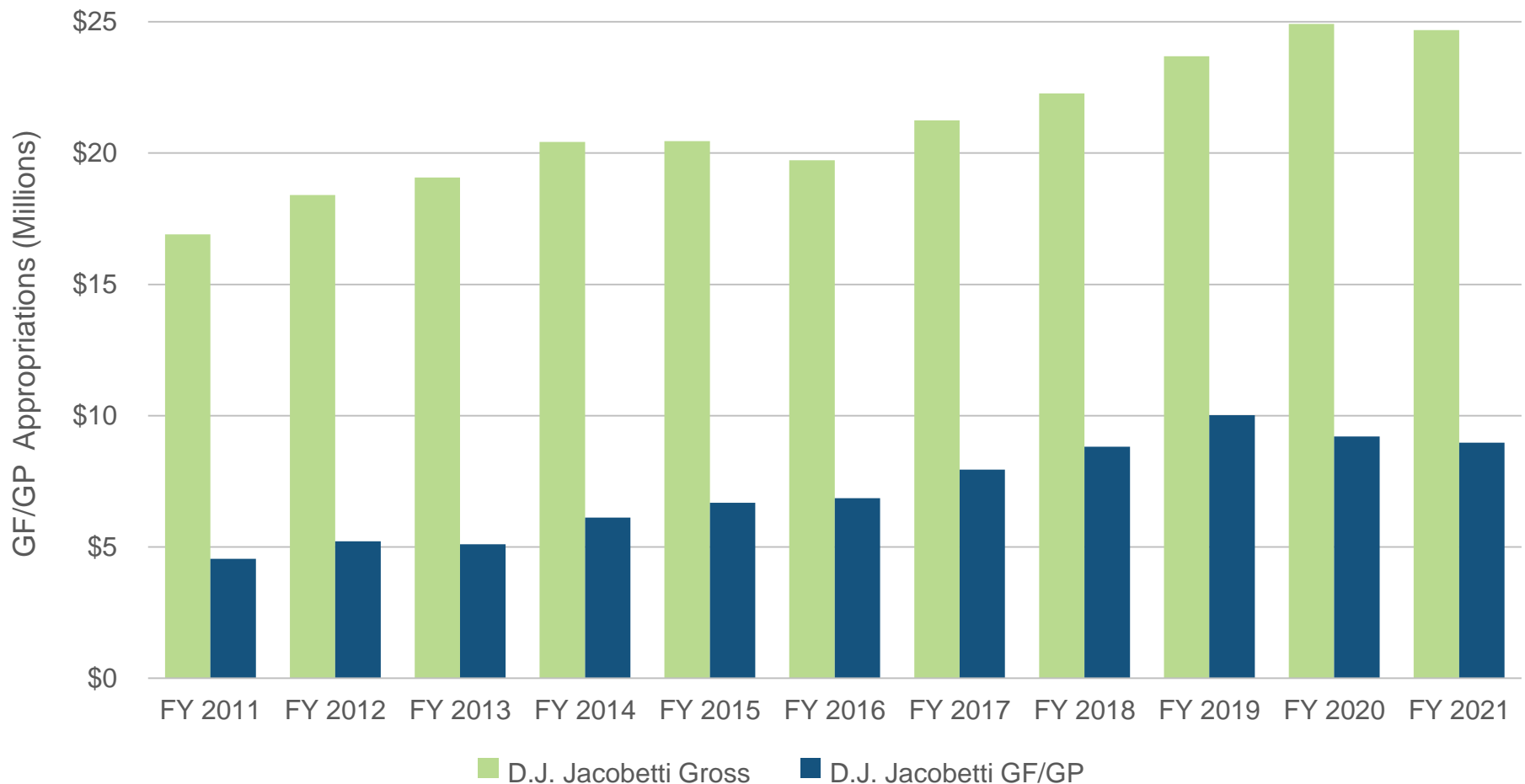
Grand Rapids Home Gross and GF/GP Funding

Between FY 2010-11 and FY 2020-21, gross appropriations to the Grand Rapids Home decreased by approximately **18.3%** while GF/GP appropriations increased by approximately **52%** over the same period. Declining revenues for the Grand Rapids Home are due, in large part, to declining member census and the inability of some veterans to pay assessment fees.



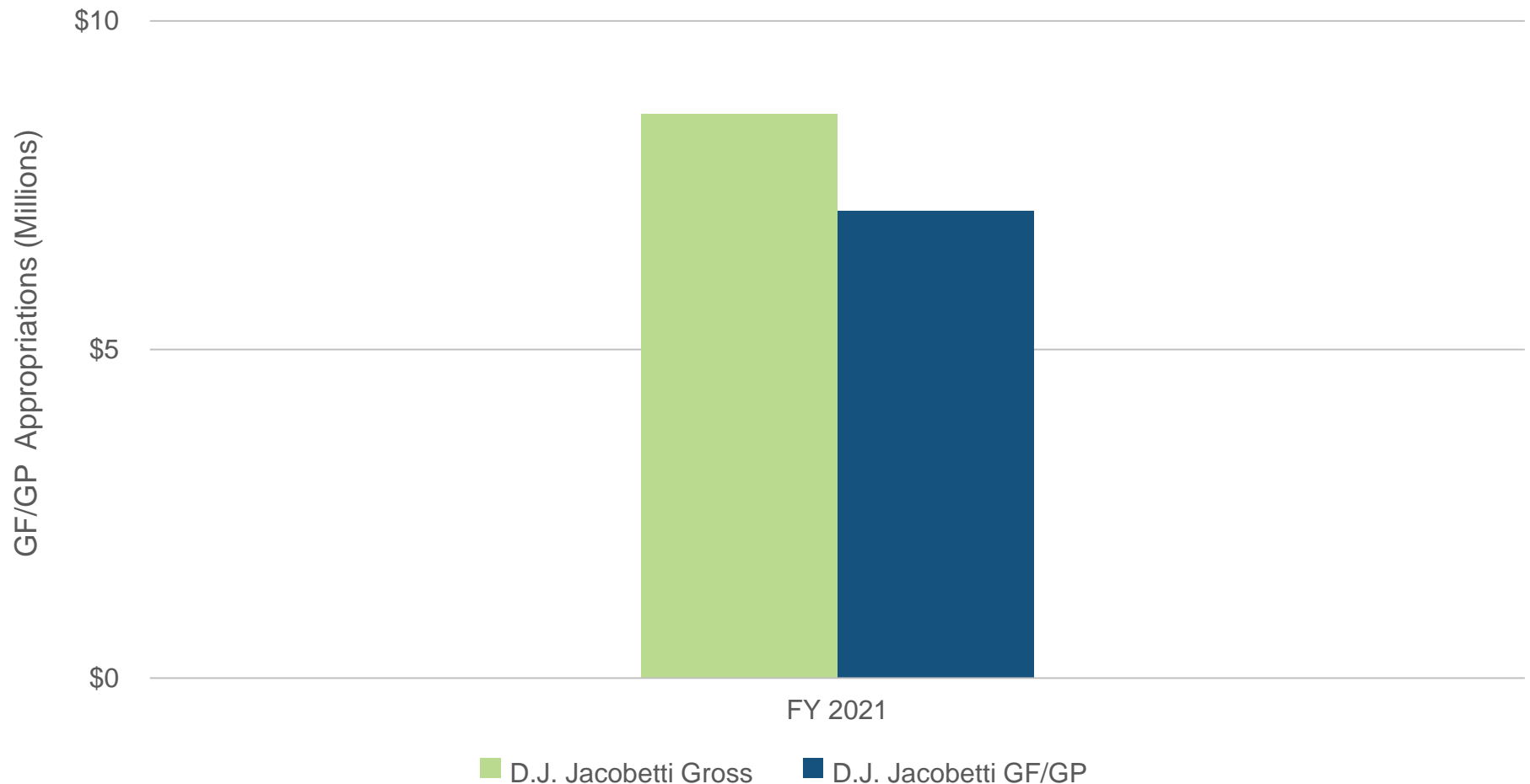
Jacobetti Gross and GF/GP Funding

Between FY 2010-11 and FY 2020-21, GF/GP appropriations for the Jacobetti Home increased by approximately **46%** and GF/GP increased by **97%**. Increasing GF/GP appropriations are due, in large part, to the need to offset restricted fund revenue shortfalls. The decrease in the last two fiscal years is due to CMS certification being achieved and receiving available federal funding.



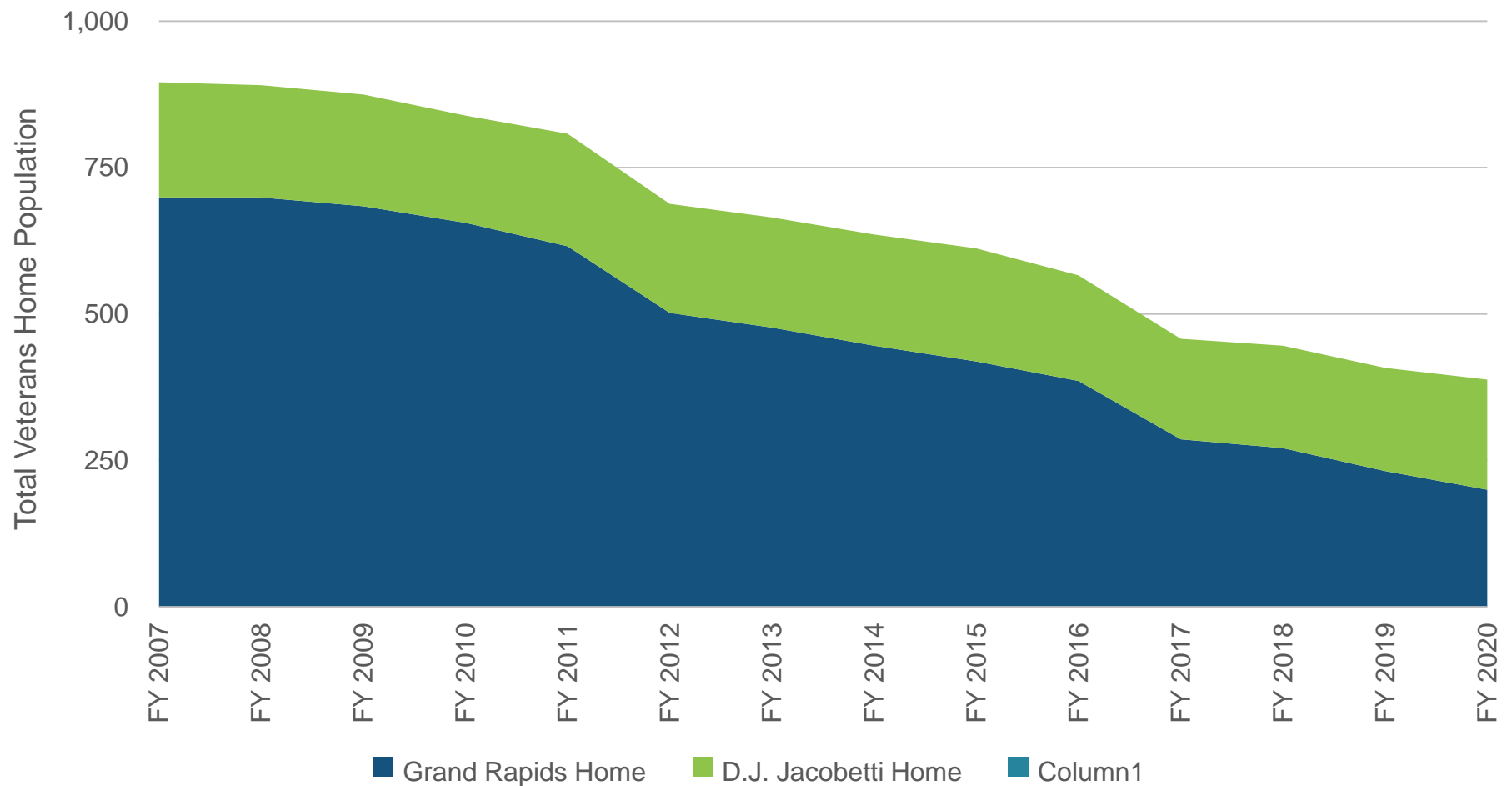
Chesterfield Gross and GF/GP Funding

Funding in FY 2020-21 is appropriated for the first time for the opening of Chesterfield Township Home for Veterans in Macomb County. Chesterfield is more heavily funded with GF/GP, at **83%**, as the home awaits federal revenue from CMS reimbursements and restricted revenue from resident assessments.



Veterans Homes Population

Total veteran membership at the Grand Rapids Home has decreased by approximately **71%** between the end of FY 2006-07 and the middle of FY 2019-20, while veteran membership at the D.J. Jacobetti Home in Marquette has decreased by approximately **5%** over the same time period.



For more information about the Military and Veterans Affairs budget:

HFA Resources

<http://www.house.mi.gov/hfa/Militaryandvetaffairs.asp>

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