## FY 2016-17: DEPARTMENT OF AGRICULTURE AND RURAL

**DEVELOPMENT** 

**Summary: As Passed by the Senate** 

Article I, Senate Bill 800 (S-1)



Analyst: William E. Hamilton

|            | FY 2015-16 YTD    | FY 2016-17   | FY 2016-17   | FY 2016-17   | FY 2016-17 | Difference: Senate<br>From FY 2015-16 YTD |       |
|------------|-------------------|--------------|--------------|--------------|------------|---|-------|
|            | as of 2/10/16 (1) | Executive    | House (3)    | Senate (4)   | Enacted    | Amount                                    | %     |
| IDG/IDT    | \$317,300         | \$323,200    | \$323,200    | \$323,200    |            | \$5,900                                   | 1.9   |
| Federal    | 10,427,900        | 10,471,200   | 10,471,200   | 10,471,200   |            | 43,300                                    | 0.4   |
| Local      | 0                 | 0            | 0            | 0            |            | 0   |       |
| Private    | 128,100           | 130,700      | 130,700      | 130,700      |            | 2,600                                     | 2.0   |
| Restricted | 32,647,100        | 32,629,300   | 34,129,300   | 32,629,300   |            | (17,800)                                  | (0.1) |
| GF/GP      | 43,073,600        | 48,036,900   | 47,488,000   | 49,536,900   |            | 6,463,300                                 | 15.0  |
| Gross (2)  | \$86,594,000      | \$91,591,300 | \$92,542,400 | \$91,091,300 |            | \$4,497,300                               | 5.2   |
| FTEs       | 460.0             | 479.0        | 477.0        | 479.0        |            | 19.0                                      | 4.1   |

Notes: (1) FY 2015-16 year-to-date figures include mid-year budget adjustments through February 10, 2016. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time." (3)"House" reflects House Bill 5294 (H-1) as passed the House, April 27, 2016. (4)"Senate" reflects Senate Bill 800 (S-1) as passed the Senate, May 4, 2016.

## <u>Overview</u>

The Department of Agriculture and Rural Development's key programs and priorities include ensuring food safety and security, protecting animal health and welfare, managing invasive exotic species, regulating pesticide use, certifying agricultural commodities, ensuring environmental stewardship, protecting consumers, and promoting the state's agricultural economy.

| Major Budget Changes From FY 2015-16 YTD Appropriations  |                                     | FY 2015-16<br>Year-to-Date<br>(as of 2/10/16) | FY 2016-17<br>Senate<br><u>Change</u>  |
|--|-------------------------------------|---|--|
| 1. Information Technology  Executive: Provides \$378,000 Gross, (\$257,000 GF/GP) increase to reflect ongoing costs of new licensing and inspection system.  Senate: Concurs with Executive.   | Gross<br>IDG<br>Restricted<br>GF/GP | <b>\$1,372,500</b> 3,200 64,600 \$1,304,700   | \$378,000<br>0<br>121,000<br>\$257,000 |
| 2. Food Safety and Quality Assurance  Executive: Includes \$1.2 million GF/GP increase and 2.0 additional FTE positions for program to assist producers implement on-farm food produce safety standards under the Food Safety Modernization Act (FSMA).  Senate: Concurs with Executive      | FTEs                                | 91.0  | 2.0                                    |
|  | Gross                               | <b>\$13,537,800</b>                           | <b>\$0</b>                             |
|  | Federal                             | 1,250,900                                     | 0                                      |
|  | Restricted                          | 4,620,500                                     | 0                                      |
|  | GF/GP                               | <b>\$7,666,400</b>                            | \$0                                    |
| 3. Farmland and Open Space Preservation  Executive: Increases baseline GF/GP by \$500,000 to offset decline in restricted Agriculture Preservation Fund revenue that had been intended to support this program, commonly referred to as the PA 116 program.  Senate: Concurs with Executive. | FTEs                                | 7.0   | 0.0                                    |
|  | <b>Gross</b>                        | <b>\$905,200</b>                              | <b>\$1,000,000</b>                     |
|  | Restricted                          | 583,600                                       | 0                                      |
|  | GF/GP                               | \$321,600                                     | \$1,000,000                            |
| <ul> <li>Qualified Forest Program</li> <li>Executive: Reduces baseline GF/GP support by \$130,000.</li> <li>Senate: Concurs with Executive.</li> </ul>   | FTE                                 | 9.0   | 0.0                                    |
|  | <b>Gross</b>                        | <b>\$2,682,500</b>                            | <b>(\$130,000)</b>                     |
|  | Restricted                          | 284,900                                       | 0                                      |
|  | GF/GP                               | \$2,397,600                                   | (\$130,000)                            |
| 5. Commercial Forestry Audit Program  Executive: Eliminates funding for this program; the current year budget includes sufficient funding to complete the final two years of the three-year commercial forestry audit.  Senate: Concurs with Executive.                                      | <b>Gross</b>                        | <b>\$300,000</b>                              | <b>(\$300,000)</b>                     |
|  | GF/GP                               | \$300,000                                     | (\$300,000)                            |

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|   |  | FY 2015-16<br>Year-to-Date  | FY 2016-17<br>Senate                                       |
|---|--|---|--|
| Major Budget Changes From FY 2015-16 YTD Appropriations   |  | (as of 2/10/16)   | <u>Change</u>  |
| <u>Executive</u> : Reflects two programmatic changes: Elimination of Agriculture Equine Industry Development Fund (AEIDF) revenue (\$600,200), to reflect transfer of horse race testing program to Michigan Gaming Control Board (MGCB); increase in funding for Geagley Laboratory by \$2.1 million GF/GP to support additional staffing/equipment upgrades for food safety and export market testing programs. <u>Senate</u> : Provides \$200,000 less GF/GP than <u>Executive</u> . | FTEs<br>Gross<br>IDG<br>Federal<br>Restricted<br>GF/GP | 37.0<br>\$5,322,000<br>212,900<br>781,100<br>2,123,500<br>\$2,204,500 | 5.0<br><b>\$1,269,800</b><br>0<br>(800,200)<br>\$2,070,000 |
| 7. Consumer Protection Program  Executive: Reflects \$1.0 million GF/GP increase in baseline support for consumer protection programs at the Heffron Metrology Laboratory.  Senate: Provides \$820,000 less GF/GP than Executive.   | FTEs   | 40.0  | 1.0  |
|   | Gross  | <b>\$6,072,200</b>  | <b>\$220,000</b>   |
|   | Restricted   | 6,071,600   | 0  |
|   | GF/GP  | \$600   | \$220,000  |
| <ol> <li>Diagnostic Center for Population and Animal Health – NEW</li></ol>   | <b>Gross</b>   | <b>\$0</b>  | <b>\$1,000,000</b>   |
| Senate: Provides funding for MSU Diagnostic Laboratory.   | GF/GP  | \$0   | \$1,000,000  |
| 9. Rural Development (Value-Added) Grants Current year total of \$1.2 million reflects \$650,000 in ongoing, and \$550,000 in one-time funding. Executive: Recommends total of \$500,000 GF/GP; renames program "Value-added grants." Senate: Provides \$1.5 million GF/GP; \$1.0 million more than Executive.  | <b>Gross</b>   | <b>\$1,200,000</b>  | <b>\$300,000</b>   |
|   | GF/GP  | \$1,200,000   | \$300,000  |
| 10. Rural Development Fund Grant Program – NEW  Executive: Includes \$2.0 million from Rural Development Fund for new grant/loan program for projects that address expansion and sustainability of agriculture, mining, forestry, oil and gas exploration, and tourism. Fund revenue is generated from a nonferrous metal mining severance tax established in Public Act 411 of 2012.  Senate: Concurs with Executive.  | <b>Gross</b>   | <b>\$0</b>  | <b>\$2,000,000</b>   |
|   | Restricted   | \$0   | \$2,000,000  |
| <ol> <li>Vital Agriculture Infrastructure Grant Program – NEW</li> <li>This line item is in the House-passed budget, not included in the Senate bill.</li> </ol>  | <b>Gross</b>   | <b>\$0</b>  | <b>\$0</b>   |
|   | GF/GP  | \$0   | \$0  |
| 12 Healthy Food Assistance Program – NEW This line item is in the House-passed budget, not included in the Senate bill.   | <b>Gross</b>   | <b>\$0</b>  | <b>\$0</b>   |
|   | GF/GP  | \$0   | \$0  |
| 13. County Fairs Capital Improvement Grants  Executive: Eliminates GF/GP program that provides matching grants for county fair improvement projects. Senate: Retains current year funding.  | <b>Gross</b>   | <b>\$300,000</b>  | <b>\$0</b>   |
|   | GF/GP  | \$300,000   | \$0  |
| <b>14. Shows and Expositions</b> Executive: Eliminates GF/GP program that provides grants for agricultural shows and expositions. Senate: Retains current year funding.   | <b>Gross</b>   | <b>\$20,000</b>   | <b>\$0</b>   |
|   | GF/GP  | \$20,000  | \$0  |
| 15. Horse Racing Programs  Executive: Eliminates 1.0 FTE position for fairs and racing administration functions. Retains current year funding for horse racing awards and purse supplements, but increases Thoroughbred sire stakes by \$80,000 and reduces Thoroughbred breeders' awards by a like amount.  Senate: Concurs with Executive.  | FTEs   | 1.0   | (1.0)  |
|   | <b>Gross</b>   | <b>\$3,667,200</b>  | <b>\$0</b>   |
|   | Restricted   | 3,667,200   | 0  |
| 16. Tree Fruit Research (One-Time) Executive: Eliminates one-time GF/GP authorization for grant program. Senate: Concurs with Executive.  | <b>Gross</b>   | <b>\$500,000</b>  | <b>(\$500,000)</b>   |
|   | GF/GP  | \$500,000   | (\$500,000)  |
| <ol> <li>One-Time Capital Equipment for Geagley Laboratory         Executive: Eliminates one-time GF/GP authorization.     </li> <li>Senate: Concurs with Executive.</li> </ol>   | <b>Gross</b>   | <b>\$150,000</b>  | <b>(\$150,000)</b>   |
|   | GF/GP  | \$150,000   | (\$150,000)  |
| New. Eastern Market Food Innovation Zone (One-Time) Senate: Includes new one-time grant.  | <b>Gross</b>   | <b>\$0</b>  | <b>\$200,000</b>   |
|   | GF/GP  | \$0   | \$200,000  |
| New. Muskegon Farmer's Market Food Incubator (One-Time) Senate: Includes placeholder for new one-time grant.  | <b>Gross</b>   | <b>\$0</b>  | <b>\$100</b>   |
|   | GF/GP  | \$0   | \$100  |

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|--|--|---|--|
| 18. Refined Petroleum Fund – Offset with GF/GP  Executive: Reduces Refined Petroleum Fund (RPF) by \$1.5 million; offsets with GF/GP in Laboratory services and Consumer protection programs.  Senate: Concurs with Executive  | Gross                                      | <b>NA</b>                                     | <b>\$0</b>   |
|  | Restricted                                 | NA  | 0  |
|  | GF/GP                                      | NA  | \$0  |
| 19. Technical Revenue Adjustments – GF/GP  Executive: Unspecified reductions to balance to GF/GP target as follows: Food and dairy, (\$48,400); PPPM, (\$20,700); and Environmental stewardship, (\$30,000). Senate: Concurs with Executive.   | <b>Gross</b>                               | <b>NA</b>                                     | <b>(\$99,100)</b>  |
|  | GF/GP                                      | NA  | (\$99,100)   |
| <b>20.</b> Technical Revenue Adjustments – Federal and Restricted<br><u>Executive</u> : Adjusts federal and restricted revenue in various line items to reflect best estimates of available federal grants and restricted revenue sources. <u>Senate</u> : Concurs with <u>Executive</u> .             | Gross<br>Federal<br>Restricted<br>GF/GP    | <b>NA</b><br>NA<br>NA<br>NA                   | <b>(\$435,900)</b><br>(91,800)<br>(344,100)<br>\$0               |
| <b>21. Economic Adjustments</b> Executive and Senate reflect increased costs of \$1.3 million Gross (\$727,500 GF/GP) for negotiated salary and wage increases (1.0% ongoing, 1.5% lump sum), insurance rate increases, actuarially required retirement contributions, and other economic adjustments. | Gross IDG Federal Private Restricted GF/GP | <b>NA</b><br>NA<br>NA<br>NA<br>NA             | \$1,313,100<br>5,900<br>135,100<br>2,600<br>442,000<br>\$727,500 |
| 22. End of Five-Year Early Retirement Sick Leave Payouts  Executive and Senate recognizes the end of employee accumulated sick-leave payouts from 2010 early retirement incentive; those payments had been spread over 5 years and will end in FY 2015-16.   | Gross                                      | <b>NA</b>                                     | <b>(\$237,600)</b>   |
|  | Restricted                                 | NA  | (136,500)  |
|  | GF/GP                                      | NA  | (\$101,100)  |

## Major Boilerplate Changes From FY 2015-16